# Town of LaSalle | Asset Management Plan





# Contents

Executive Summary	9
About this document Ontario Regulation 588/17	
Scope	11
Overview of Asset Management Key Technical Concepts in Asset Management	
Lifecycle Management Strategies	13
Risk and Criticality	
Levels of Service	17
Asset Condition Rating Scale	
Source of Asset Condition	19
Foundational Documents in Asset Management	
Limitations and Constraints	21
State of the Infrastructure Asset Hierarchy and Data Classification	
Portfolio Overview	24
Condition Data	25
Forecasted Long-term Replacement Needs	
Road Network	
Inventory and Valuation	
Asset Condition	
Age Profile	
Current Approach to Lifecycle Management	
Forecasted Long-term Replacement Needs	
Risk Analysis	
Levels of Service	
Bridges and Culverts	48
Inventory and Valuation	
Asset Condition	
Age Profile	
Current Approach to Lifecycle Management	51
Forecasted Long-term Replacement Needs	
Risk Analysis	55
Levels of Service	
Stormwater Network	59
Inventory and Valuation	
Asset Condition	60

Age Profile	61
Current Approach to Lifecycle Management	
Forecasted Long-term Replacement Needs	63
Risk Analysis	
Levels of Service	
Water Network	70
Inventory and Valuation	70
Asset Condition	71
Age Profile	72
Current Approach to Lifecycle Management	
Forecasted Long-term Replacement Needs	74
Risk Analysis	
Levels of Service	
Sanitary Network	81
Inventory and Valuation	81
Asset Condition	
Age Profile	
Current Approach to Lifecycle Management	
Forecasted Long-term Replacement Needs	
Risk Analysis	
Levels of Service	
Growth Core Assets Impact of Growth on Infrastructure	
Financial Strategy Core Assets Annual Capital Requirements	
Current Infrastructure Funding Framework	
Current Funding Levels and Infrastructure Deficits	
Closing Funding Gaps	
Tax-Funded Assets	
Rate-Funded Assets	
Reserve Levels and Use of Debt	
Recommendations and Key Considerations Financial Strategies	
Asset Management Program Development	
Non-Core Assets Facilties	
Inventory and Valuation	
Asset Condition	
Age Profile	
Current Approach to Lifecycle Management	
Forecasted Long-term Replacement Needs	
Risk Analysis	
Levels of Service	

Fleet and Fleet Equipment	111				
Inventory and Valuation	111				
Asset Condition					
Age Profile					
Current Approach to Lifecycle Management					
Forecasted Long-term Replacement Needs					
Risk Analysis					
Levels of Service					
Machinery and Equipment	119				
Inventory and Valuation					
Asset Condition					
Age Profile					
Current Approach to Lifecycle Management					
Forecasted Long-term Replacement Needs					
Risk Analysis					
Levels of Service					
Information Techonology Equipment					
Inventory and Valuation					
Asset Condition					
Age Profile					
Current Approach to Lifecycle Management					
Forecasted Long-term Replacement Needs					
Risk Analysis					
Levels of Service					
Land Improvement	134				
Inventory and Valuation					
Asset Condition					
Age Profile					
Current Approach to Lifecycle Management					
Forecasted Long-term Replacement Needs					
Risk Analysis					
Levels of Service	141				
Growth Core Assets Impact of Growth on Infrastructure	<b>142</b> 				
inancial Strategy Core Assets Annual Capital Requirements					
Current Infrastructure Funding Framework	146				
Current Funding Levels and Infrastructure Deficits	147				
Closing Funding Gaps	147				

#### List of Figures

Figure 1 Asset Condition	23
Figure 2 Asset Hierarchy and Data Classification	.23
Figure 3 Current Replacement Cost by Asset Category	. 24
Figure 4 Asset Condition – Portfolio Overview: Core Assets	.25
Figure 5 Asset Condition – By Asset Category	. 26
Figure 6 Capital Replacement Needs - 2022-2101	.27
Figure 7 Portfolio Valuation	.28
Figure 8 Asset Condition - Road Network: Overall	.29
Figure 9 Asset Condition - Road Network: By Asset Type	.29
Figure 10 Estimated Useful Life vs. Asset Age - Road Network	. 30
Figure 11 Forecasted Capital Replacement Requirements - Road Network: 2022-2071	. 33
Figure 12 Risk Matrix - Road Network: Arterial, Collector, Local	. 37
Figure 13 Risk Matrix - Road Network: Sidewalks, Pathways, Trails, and Appurtenances	. 38
Figure 14 Road Network Map 1	.40
Figure 15 Road Network Map 2	.41
Figure 16 Road Network Map 3	.42
Figure 17 Road Network Map 4	.43
Figure 18 Road Network Condition Distribution Map 1	.44
Figure 19 Road Network Condition Distribution Map 2.	.45
Figure 20 Road Network Condition Distribution Map 3	.46
Figure 21 Road Network Condition Distribution Map 4	.47
Figure 22 Portfolio Valuation – Bridges & Culverts	.48
Figure 23 Asset Condition - Bridges and Culverts: Overall	.49
Figure 24 Asset Condition - Bridges and Culverts: By Segment	49
Figure 25 Estimated Useful Life vs. Asset Age – Brides and Culverts	.50
Figure 26 Forecasted Capital Replacement Requirements - Bridges and Culverts: 2022-2071	52
Figure 27 Risk Matrix - Bridges and Culverts	56
Figure 28 Portfolio Valuation – Stormwater Network	59
Figure 29 Asset Condition - Stormwater Network	.60
Figure 30 Asset Condition - Stormwater Network – By Segment	60
Figure 31 Estimated Useful Life vs. Asset Age – Stormwater Network	.61
Figure 32 Forecasted Capital Replacement Requirements - Stormwater Network: 2022-2071	63
Figure 33 Risk Matrix - Stormwater Network: Linear Only	67
Figure 34 Portfolio Valuation – Water Network	70
Figure 35 Asset Condition - Water Network	71
Figure 36 Asset Condition - Water Network – By Segment	71
Figure 37 Estimated Useful Life vs. Asset Age – Water Network	72
Figure 38 Forecasted Capital Replacement Requirements - Water Network: 2022-2071	74
Figure 39 Risk Matrix - Water Network	78
Figure 40 Portfolio Valuation – Sanitary Network	81
Figure 41 Asset Condition - Sanitary Network	82
Figure 42 Asset Condition - Sanitary Network - By Segment	82
Figure 43 Estimated Useful Life vs. Asset Age – Sanitary Network	83
Figure 44 Forecasted Capital Replacement Requirements - Sanitary Network: 2022-2071	.00
Figure 45 Risk Matrix - Sanitary Network: Linear Only	.00
Figure 46 Current Infrastructure Backlog by Asset Category	103
Figure 40 Current Infrastructure Dacklog by Asset Category	101
Figure 48 Estimated Liseful Life vs. Asset Age - Eacilities	105
Figure 40 Estimated Osciul Life VS. Asset Age – Lacities	103
Figure 50 Risk Matrix - Facilities	110
Figure 51 Asset Condition - Fleet	11/
Figure 52 Estimated Heaful Life ve Accet Age Elect	114
Figure 52 Estimated Osciul Life VS. ASSEt Aye - Fitel	114
Figure 50 Forecasted Capital Replacement Requirements - Field	110
Figure 55 Asset Condition Machinery and Equipment	172
Tigure 30 Asset Soliulion – Machinery and Equipment	122

Figure 56 Estimated Useful Life vs. Asset Age – Machinery and Equipment	122
Figure 57 Forecasted Capital Replacement Requirements - Machinery and Equipment	124
Figure 58 Risk Matrix - Machinery and Equipment	127
Figure 59 Asset Condition – Information Technology	129
Figure 60 Estimated Useful Life vs. Asset Age – Information Technology	130
Figure 61 Forecasted Capital Replacement Requirements - Information Technology	131
Figure 62 Risk Matrix - Information Technology	134
Figure 63 Asset Condition – Land Improvement.	137
Figure 64 Estimated Useful Life vs. Asset Age - Land Improvement	137
Figure 65 Forecasted Capital Replacement Requirements - Land Improvement	139
Figure 66 Risk Matrix - Land Improvement	142

#### List of Tables

Table 1 Ontario Regulation 588/17 Requirements and Reporting Deadlines	11
Table 2 Lifecycle Management: Typical Lifecycle Interventions	14
Table 3 Risk Analysis: Types of Consequences of Failure	16
Table 4 Standard Condition Rating Scale	18
Table 5 Source of Condition Data	19
Table 6 Detailed Asset Inventory - Road Network	28
Table 7 Current Lifecycle Management Strategies	32
Table 8 System-generated 10-Year Capital Replacement Forecast - Road Network	34
Table 9 Planned Capital, Operating, and Maintenance Expenditures- Road Network	35
Table 10 Ontario Regulation 588/17 Community Levels of Service - Roads	39
Table 11 Ontario Regulation 588/17 Technical Levels of Service - Roads	39
Table 12 Detailed Asset Inventory - Bridges and Culverts	48
Table 13 System-generated 10-Year Capital Replacement Forecast - Bridges and Culverts	53
Table 14 Planned Capital, Operating, and Maintenance Expenditures- Bridges & Culverts	54
Table 15 Ontario Regulation 588/17 Community Levels of Service - Bridges and Culverts	58
Table 16 Ontario Regulation 588/17 Technical Levels of Service - Bridges and Culverts	58
Table 17 Detailed Asset Inventory - Stormwater Network	59
Table 18 System-generated 10-Year Replacement Forecast - Stormwater Network	64
Table 19 Planned Capital, Operating, and Maintenance Expenditures - Stormwater Network	65
Table 20 Ontario Regulation 588/17 Community Levels of Service - Stormwater Network	69
Table 21 Ontario Regulation 588/17 Technical Levels of Service - Stormwater Network	69
Table 22 Detailed Asset Inventory - Water Network	70
Table 23 System-generated 10-Year Replacement Forecast - Water Network	75
Table 24 Planned Capital, Operating, and Maintenance Expenditures- Water Network	76
Table 25 Ontario Regulation 588/17 Community Levels of Service - Water Network	80
Table 26 Ontario Regulation 588/17 Technical Levels of Service - Water Network	80
Table 27 Detailed Asset Inventory - Sanitary Network	81
Table 28 System-generated 10-Year Replacement Forecast - Sanitary Network	86
Table 29 Planned Capital, Operating, and Maintenance Expenditures- Sanitary Network	87
Table 30 Ontario Regulation 588/17 Community Levels of Service - Sanitary Network	91
Table 31 Ontario Regulation 588/17 Technical Levels of Service - Sanitary Network	92
Table 32 Capital, Operating, and Maintenance Costs as a Percentage of Current Replacement Cost	94
Table 33 Average Annual Capital Requirements	96
Table 34 Canadian Infrastructure Report Card (CIRC) Reinvestment Rate Targets	96
Table 35 Allocation of Average Annual Infrastructure Funding by Asset Category	97
Table 36 Current Funding Position vs. Required Funding	98
Table 37 Target vs. Actual Reinvestment Rates	98
Table 38 Increase Needed in Property Taxation Revenue to Meet Annual Infrastructure Needs	99
Table 39 Phasing in Tax Increases	99
Table 40 Increase Needed in Water and Wastewater Rate Revenues to Meet Annual Infrastructure	
Needs	100
Table 41 Phasing in Rate Increases	100
Table 42 Infrastructure Reserve Levels	102
Table 43 Detailed Asset Inventory - Facitlies	103
Table 44 System-generated 10-Year Replacement Forecast - Facilities	.107
Table 45 Planned Capital, Operating, and Maintenance Expenditures- Facilities	.107
Table 46 Ontario Regulation 588/17 Community Levels of Service -Facilities	110
Table 46 Ontario Regulation 588/17 Technical Levels of Service - Facilities	110
Table 47 Detailed Asset Inventory - Fleet	112
Table 48 System-generated 10-Year Replacement Forecast - Fleet	.117
Table 49 Planned Capital, Operating, and Maintenance Expenditures- Fleet	.117
Table 50 Ontario Regulation 588/17 Community Levels of Service -Fleet	118
Table 50 Ontario Regulation 588/17 Technical Levels of Service - Fleet	118
Table 51 Detailed Asset Inventory – Machinery and Equipment	120

Table 52 System-generated 10-Year Replacement Forecast – Machinery and Equipment	. 124
Table 53 Planned Capital, Operating, and Maintenance Expenditures- Machinery and Equipment	. 125
Table 54 Ontario Regulation 588/17 Community Levels of Service - Machinery and Equipment	. 127
Table 54 Ontario Regulation 588/17 Technical Levels of Service - Machinery and Equipment	. 127
Table 55 Detailed Asset Inventory – Information Technology	. 128
Table 56 System-generated 10-Year Replacement Forecast – Information Technology	. 131
Table 57 Planned Capital, Operating, and Maintenance Expenditures- Information Technology	. 132
Table 58 Ontario Regulation 588/17 Community Levels of Service - Information Technology	. 134
Table 58 Ontario Regulation 588/17 Technical Levels of Service - Information Technology	. 134
Table 59 Detailed Asset Inventory – Land Improvement	. 135
Table 60 System-generated 10-Year Replacement Forecast – Land Improvement	. 139
Table 61 Planned Capital, Operating, and Maintenance Expenditures- Land Improvement	. 142
Table 62 Ontario Regulation 588/17 Community Levels of Service - Land Improvement	. 142
Table 62 Ontario Regulation 588/17 Technical Levels of Service - Land Improvement	. 142
Table 63 Capital, Operating, and Maintenance Costs as a Percentage of Current Replacement Cost	. 144
Table 64 Average Annual Capital Requirements	. 146
Table 65 Allocation of Average Annual Infrastructure Funding by Asset Category	. 146
Table 66 Current Funding Position vs. Required Funding	. 147

# **Executive Summary**

This asset management plan (AMP) for the Town of LaSalle's core infrastructure and non-core assets is developed in accordance with Ontario Regulation 588/17 ("O. Reg"). It provides a detailed overview of the Town's capital assets, including the current state of the infrastructure, risk and criticality analysis, and short- and long-term capital needs. Although a financial strategy is not required by O. Reg 5881/7, it is included in the AMP to support long-term sustainability goals for LaSalle's core asset groups.

The Town's current core infrastructure and non-core asset portfolio is valued at more than **\$748 million (\$612 million core asset and \$136 million in non-core assets)** and comprises a road network of arterial, collector, and local roadways; bridges and structural culverts; water distribution infrastructure; wastewater collection system; stormwater collection and conveyance infrastructure, facilities, land improvements, fleet, machinery and equipment and information technology equipment. At 35% of the total portfolio, the Town's stormwater network forms the largest share of the core asset portfolio, followed by the road network at 24%. Facilities represents 62% of non-core assets, significantly larger than the remaining 4 categories.

Based on both assessed condition and age-based analysis, 92% of the Town's core infrastructure portfolio is in fair or better condition; the remaining 8%, with a current replacement cost of \$44 million was classified as poor or worse. No condition data was available for some major infrastructure assets, including sidewalks and sanitary mains. For these assets, only age was used to estimate condition. With respect to the non-core assets, 60% of the portfolio are in fair or better condition, the remaining 40% was classified as poor or worse. No condition data was available for much of the non-core assets such as facilities and land improvements. Age typically understates asset condition; it is likely that the actual physical state of assets is better than approximated by their age, and they can continue to perform their intended functions.

Typically, assets in poor or worse condition can require replacement or major rehabilitation in the immediate or short-term. Targeted condition assessments will help further refine the list of assets that may be candidates for immediate intervention. Keeping assets in fair or better condition is typically more cost-effective than addressing assets needs when they enter the latter stages of their lifecycle or a drop to a lower condition rating, e.g., poor or worse.

Aging assets require maintenance, rehabilitation, and replacement. On average, \$14.8 million is required each year to remain current with capital replacement needs for the Town's core asset portfolio and an additional \$7.2 million is required for non-core assets. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

The municipality is meeting 81% of its an annual infrastructure needs for core asset categories and meeting 30% of the funding needs for non-core assets, in total LaSalle is meeting 65% of

its annual needs. Although this creates an annual deficit, LaSalle is among a minority of municipalities that achieve high annual funding levels for infrastructure and non-core assets.

# **About this document**

This asset management plan (AMP) for the Town of LaSalle was developed in accordance with Ontario Regulation 588/17 ("O. Reg 588/17"). It contains a comprehensive analysis of LaSalle's infrastructure and non-core asset portfolio. The AMP is a living document that should be updated regularly as additional asset and financial data becomes available.

# **Ontario Regulation 588/17**

As part of the *Infrastructure for Jobs and Prosperity Act, 2015*, the Ontario government introduced Regulation 588/17 - Asset Management Planning for Municipal Infrastructure. Along with creating better performing organizations, more livable and sustainable communities, the regulation is a key, mandated driver of asset management planning and reporting. It places substantial emphasis on current and proposed levels of service and the lifecycle costs incurred in delivering them.

Table 1 Ontario Regulation 588/17 Requirements and Reporting Deadlines

Requirement	2019	2022	2024	2025
Asset Management Policy	٠		٠	
Asset Management Plans		٠	٠	•
State of infrastructure for core assets		٠		
State of infrastructure for all assets			٠	•
Current levels of service for core assets		٠		
Current levels of service for all assets			٠	
Proposed levels of service for all assets				•
Lifecycle costs associated with current levels of service		٠	•	
Lifecycle costs associated with proposed levels of service				٠
Growth impacts		•	•	•
Financial strategy				•

### Scope

The scope of this AMP includes all requirements for the 2024 reporting deadline, covering the Town's core asset and non-core categories.

# **Overview of Asset Management**

Municipalities are responsible for managing and maintaining a broad portfolio of infrastructure assets to deliver services to the community. The goal of asset management is to minimize the lifecycle costs of delivering infrastructure services, manage the associated risks, while maximizing the value and levels of service ratepayers receive from the asset portfolio.

Lifecycle costs can span decades, requiring planning and foresight to ensure financial responsibility is spread equitably across generations. An asset management plan is critical to this planning, and an essential element of broader asset management program. The industry-standard approach and sequence to developing a practical asset management program begins with a Strategic Plan, followed by an Asset Management Policy and an Asset Management Strategy, concluding with an Asset Management Plan.

This industry standard, defined by the Institute of Asset Management (IAM), emphasizes the alignment between the corporate strategic plan and various asset management documents. The strategic plan has a direct, and cascading impact on asset management planning and reporting.

# **Key Technical Concepts in Asset Management**

Effective asset management integrates several key components, including lifecycle management, risk management, and levels of service. These concepts are applied throughout this asset management plan and are described below in greater detail.

### **Lifecycle Management Strategies**

The condition or performance of most assets will deteriorate over time. This process is affected by a range of factors including an asset's characteristics, location, utilization, maintenance history and environment. Asset deterioration has a negative effect on the ability of an asset to fulfill its intended function, and may be characterized by increased cost, risk and even service disruption.

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration.

There are several field intervention activities that are available to extend the life of an asset. These activities can be generally placed into one of three categories: maintenance, rehabilitation, and replacement. Table 2 table provides a description of each type of activity, the general difference in cost, and typical risks associated with each.

Depending on initial lifecycle management strategies, asset performance can be sustained through a combination of maintenance and rehabilitation, but at some point, replacement is required. Understanding what effect these activities will have on the lifecycle of an asset, and their cost, will enable staff to make better recommendations.

The Town's approach to lifecycle management is described within each asset category outlined in this AMP. Developing and implementing a proactive lifecycle strategy will help staff to determine which activities to perform on an asset and when they should be performed to maximize useful life at the lowest total cost of ownership.

#### Table 2 Lifecycle Management: Typical Lifecycle Interventions

Lifecycle Activity	Description	Cost	Typical Associated Risks
Maintenance	Activities that prevent defects or deteriorations from occurring	\$	<ul> <li>Balancing limited resources between planned maintenance and reactive, emergency repairs and interventions;</li> <li>Diminishing returns associated with excessive maintenance activities, despite added costs;</li> <li>Intervention selected may not be optimal and may not extend the useful life as expected, leading to lower payoff and potential premature asset failure;</li> </ul>
Rehabilitation/ Renewal	Activities that rectify defects or deficiencies that are already present and may be affecting asset performance	\$\$\$\$	<ul> <li>Useful life may not be extended as expected;</li> <li>May be costlier in the long run when assessed against full reconstruction or replacement;</li> <li>Loss or disruption of service, particularly for underground assets;</li> </ul>
Replacement/ Reconstruction	Asset end-of-life activities that often involve the complete replacement of assets	\$\$\$\$\$	<ul> <li>Incorrect or unsafe disposal of existing asset;</li> <li>Costs associated with asset retirement obligations;</li> <li>Substantial exposure to high inflation and cost overruns;</li> <li>Replacements may not meet capacity needs for a larger population;</li> <li>Loss or disruption of service, particularly for underground assets;</li> </ul>

### **Risk and Criticality**

Asset risk and criticality are essential building blocks of asset management, integral in prioritizing projects and distributing funds where they are needed most based on a variety of factors. Assets in disrepair may fail to perform their intended function, pose substantial risk to the community, lead to unplanned expenditures, and create liability for the municipality. In addition, some assets are simply more important to the community than others, based on their financial significance, their role in delivering essential services, the impact of their failure on public health and safety, and the extent to which they support a high quality of life for community stakeholders.

Risk is a product of two variables: the probability that an asset will fail, and the resulting consequences of that failure event. It can be a qualitative measurement, (low, medium, high) or quantitative measurement (1-5), that can be used to rank assets and projects, identify appropriate lifecycle strategies, optimize short- and long-term budgets, minimize service disruptions, and maintain public health and safety.

The approach used in this AMP relies on a quantitative measurement of risk associated with each asset. The probability and consequence of failure are each scored from 1 to 5, producing a minimum risk index of 1 for the lowest risk assets, and a maximum risk index of 25 for the highest risk assets.

#### **Probability of Failure**

Several factors can help decision-makers estimate the probability or likelihood of an asset's failure, including its condition, age, previous performance history, and exposure to extreme weather events, such as flooding and ice jams—both a growing concern for municipalities in Canada.

#### **Consequence of Failure**

Estimating criticality also requires identifying the types of consequences that the organization and community may face from an asset's failure, and the magnitude of those consequences. Consequences of asset failure will vary across the infrastructure portfolio; the failure of some assets may result primarily in high direct financial cost but may pose limited risk to the community. Other assets may have a relatively minor financial value, but any downtime may pose significant health and safety hazards to residents.

Table 3 illustrates the various types of consequences that can be integrated in developing risk and criticality models for each asset category and segments within. We note that these consequences are common, but not exhaustive.

#### Table 3 Risk Analysis: Types of Consequences of Failure

Type of Consequence	Description
Direct Financial	Direct financial consequences are typically measured as the replacement costs of the asset(s) affected by the failure event, including interdependent infrastructure.
Economic	Economic impacts of asset failure may include disruption to local economic activity and commerce, business closures, service disruptions, etc. Whereas direct financial impacts can be seen immediately or estimated within hours or days, economic impacts can take weeks, months and years to emerge, and may persist for even longer.
Socio-political	Socio-political impacts are more difficult to quantify and may include inconvenience to the public and key community stakeholders, adverse media coverage, and reputational damage to the community and the Town.
Environmental	Environmental consequences can include pollution, erosion, sedimentation, habitat damage, etc.
Public Health and Safety	Adverse health and safety impacts may include injury or death, or impeded access to critical services.
Strategic	These include the effects of an asset's failure on the community's long- term strategic objectives, including economic development, business attraction, etc.

This AMP includes an evaluation of asset risk and criticality. Each asset has been assigned a probability of failure score and consequence of failure score based on available asset attribute data. These risk scores can be used to prioritize maintenance, rehabilitation, and replacement strategies for critical assets.

### **Levels of Service**

A level of service (LOS) is a measure of the services that the Town is providing to the community and the nature and quality of those services. Within each asset category in this AMP, technical metrics and qualitative descriptions that measure both technical and community levels of service have been established and measured as data is available.

The Town measures the level of service provided at two levels: Community Levels of Service, and Technical Levels of Service. At this stage, only those LOS that are required under O. Reg are included.

#### **Community Levels of Service**

Community levels of service are a simple, plain language description or measure of the service that the community receives. For core asset categories (Roads, Bridges & Culverts, Water, Wastewater, Stormwater) the Province, through O. Reg. 588/17, has provided qualitative descriptions that are required to be included in this AMP.

#### **Technical Levels of Service**

Technical levels of service are a measure of key technical attributes of the service being provided to the community. These include mostly quantitative measures and tend to reflect the impact of the Town's asset management strategies on the physical condition of assets or the quality/capacity of the services they provide.

For core asset categories (Roads, Bridges & Culverts, Water, Wastewater, and Stormwater) the province, through O. Reg. 588/17, has also provided technical metrics that are required to be included in this AMP.

#### **Current and Proposed Levels of Service**

This AMP focuses on measuring the current level of service provided to the community. Once current levels of service have been measured, the Town plans to establish proposed levels of service over a 10-year period, in accordance with O. Reg. 588/17.

Proposed levels of service should be realistic and achievable within the timeframe outlined by the Town. They should also be determined with consideration of a variety of community expectations, fiscal capacity, regulatory requirements, corporate goals and long-term sustainability. Once proposed levels of service have been established, and prior to July 2025, the Town must identify a lifecycle management and financial strategy which allows these targets to be achieved.

# **Asset Condition Rating Scale**

An incomplete or limited understanding of asset condition can mislead long-term planning and decision-making. Accurate and reliable condition data helps to prevent premature and costly rehabilitation or replacement and ensures that lifecycle activities occur at the right time to maximize asset value and useful life.

A condition assessment rating system provides a standardized descriptive framework that allows comparative benchmarking across the Town's asset portfolio. The table below outlines the condition rating system used in this AMP to determine asset condition. This rating system is aligned with the Canadian Core Public Infrastructure Survey which is used to develop the Canadian Infrastructure Report Card. When assessed condition data is not available, service life remaining is used to approximate asset condition.

Condition	Pavement Condition Index (PCI)	Pipe Rating	Bridge Condition Index (BCI)	Age-based (Service Life Remaining%)	Broad Criteria
Very Good	91-100	0-1	70 100	80-100	<b>Fit for the future</b> Well maintained, good condition, new or recently rehabilitated; no defects or minor defects
Good	76-90	2	70-100	60-80	Adequate for now Acceptable, signs of minor to defects and deterioration
Fair	66-75	3	50-70	40-60	<b>Requires attention</b> Signs of moderate deterioration and defects, some elements exhibit significant deficiencies
Poor	40-65	4	<50	20-40	Increasing potential of affecting service Approaching end of service life, condition below standard, large portion of system exhibits significant deterioration; significant defects overall
Very Poor	0-39	5	-	0-20	<b>Unfit for sustained service</b> Near or beyond expected service life, widespread signs of advanced deterioration, some assets may be unusable

Table 4 Standard Condition Rating Scale

## **Source of Asset Condition**

The analysis in this AMP is based on assessed condition data when available. In the absence of assessed condition data, asset age is used as a proxy to determine asset condition. Table 5 provides the source of condition assessment data, if available, for each asset category. For assets not identified in the table, only age data was used to approximate their condition.

Asset Category	Percentage of Assets (by replacement cost) with Condition Assessment Available	Condition Data Details
Road Network	Arterial Surface – 87% Collector Surface – 93% Local Surface – 95%	StreetScan Roadway Assessment 2021 (surface only)
Bridges & Culverts	Bridges – 100% Structural Culverts – 100%	Dillon Consulting OSIM Inspection 2021
Stormwater Network	Storm Mains – 97% Storm Manholes – 84% Catch Basin – 76%	Sewer Technologies Inc. Storm Main Assessment 2019 Catch Basin and Manhole Assessment 2014 – Internal Assessments
Water Network	Water Mains - 86%	Internal Assessments
Sanitary Network	0%	Age-based only

Table 5 Source of Condition Data

### **Foundational Documents in Asset Management**

In the municipal sector, 'asset management strategy' and 'asset management plan' are often used interchangeably. Other concepts such as 'asset management framework', 'asset management system', and 'strategic asset management plan' further add to the confusion; lack of consistency in the industry on the purpose and definition of these elements offers little clarity. We make a clear distinction between the policy, strategy, and the plan.

#### **Asset Management Policy**

An asset management policy represents a statement of the principles guiding the Town's approach to asset management activities. It aligns with the organizational strategic plan and provides clear direction to municipal staff on their roles and responsibilities as part of the asset management program. All municipalities were required to develop and adopt an asset management policy in 2019 in compliance with O. Reg 588/17.

#### **Asset Management Strategy**

An asset management strategy is typically a higherlevel document, focusing on business processes and organizational practices. It is a roadmap that includes key initiatives with recommended timelines that lead to higher state of asset management maturity. It is intended to convert the asset management policy from a set of formal, institutionalized, but philosophical commitments into specific actions.

While not a static document, the strategy should not evolve and change frequently—unlike the asset management plan. The strategy provides a long-term outlook on the overall asset management program development and strengthening key elements of its framework.

#### **Asset Management Plan**

The asset management plan is often identified as a key output within the strategy. The AMP has a sharp focus on the current state of the Town's asset portfolio, and its approach to managing and funding individual service areas or asset groups. It is tactical in nature and provides a snapshot in time.

The strategic plan has a direct, and cascading impact on asset management planning and reporting, making it a foundational element. Many municipalities begin with an asset management plan. However, without the preceding documents, the AMP operates in a vacuum.

The Town of LaSalle developed its first corporate asset management strategy in 2022. An asset management policy was also completed in 2019 in compliance with O. Reg 588/17 requirements.

# **Limitations and Constraints**

This AMP required substantial effort by staff. It was developed based on best-available data, and was subject to the following limitations, constrains, and assumptions.

- Although the Town's asset datasets have improved over the last year, some gaps persist, including incomplete condition data.
- In the absence of condition assessment data, age was used to estimate asset condition ratings. This approach can result in an over- or understatement of asset needs. As a result, financial requirements generated through this approach can differ from those identified by staff.
- The risk models are designed to support objective project prioritization and selection. However, in addition to the inherent limitations that all models face, they also require availability of important asset attribute data to ensure that asset risk ratings are valid, and assets are properly stratified within the risk matrix. Missing attribute data can misclassify assets.

These limitations have a direct impact on most of the analysis presented in this AMP, including condition summaries, age profiles, long-term replacement and rehabilitation forecasts, and shorter term, 10-year forecasts that are generated from Citywide, the Town's primary asset management system.

These challenges are quite common among municipalities and require long-term commitment and sustained effort by staff. As LaSalle's asset management program evolves and advances, the quality of future AMPs and other core documents that support asset management will continue to increase. The Town's recently completed asset management strategy provides a roadmap to overcome these limitations and make continuous improvements.

# **State of the Infrastructure**

The state of the infrastructure (SOTI) summarizes the inventory, condition, age profiles, and other key performance indicators for the Town's core infrastructure portfolio. These details are presented for all asset categories at the segment level. Figure 2 illustrates how assets were classified within the infrastructure data hierarchy.

# **Asset Hierarchy and Data Classification**

Asset hierarchy explains the relationship between individual assets and their components, and a wider, more expansive network and system. How assets are grouped in a hierarchy structure can impact how data is interpreted. Assets were structured to support meaningful, efficient reporting and analysis. Key category details are summarized at asset segment level



# **Portfolio Overview**

The five core asset categories analyzed in this asset management plan have a total current replacement cost of \$612 million. This estimate was calculated using cost per unit and userdefined costing, as well as inflation of historical or original costs to current date. Figure 3 illustrates the replacement cost of each asset category; at 35% of the total portfolio, the Town's stormwater network forms the largest share of the asset portfolio, followed by the road network at 24%.

Figure 2 Current Replacement Cost by Asset Category



Total Current Replacement Cost: \$612,381,541

## **Condition Data**

Based on both assessed condition and age-based analysis, 92% of the Town's core infrastructure portfolio is in fair or better condition; the remaining 8%, with a current replacement cost of \$44 million was classified as poor or worse. No condition data was available for some major infrastructure assets, including sidewalks and sanitary assets. For these assets, only age was used to estimate condition. We note that age typically understates asset condition.

Typically, assets in poor or worse condition may require replacement or major rehabilitation in the immediate or short-term. Targeted condition assessments will help further refine the list of assets that may be candidates of immediate intervention. Keeping assets in fair or better condition is typically more cost-effective than addressing assets needs when they enter the latter stages of their lifecycle or a drop to a lower condition rating, e.g., poor or worse.

Figure 3 Asset Condition – Portfolio Overview: Core Assets



As further illustrated in Figure 5, based on current replacement costs, approximately 90% of core assets in each asset category was estimated to be in fair or better condition. This was determines using both actual condition data as available, and age-based estimates.



Figure 4 Asset Condition – By Asset Category

Although age can understate asset condition, particularly for water, sanitary, and storm mains, it should remain an important indicator to guide repair, rehabilitation, and replacement strategies.

## **Forecasted Long-term Replacement Needs**

Aging assets require maintenance, rehabilitation, and replacement. Figure 6 below illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for all asset categories. On average, \$14.8 million is required each year to remain current with capital replacement needs for the Town's core asset portfolio (red dotted line). Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

This figure relies on age, available condition data, and lifecycle modeling. The chart also illustrates a backlog of more than \$28 million, comprising assets that remain in service beyond their estimated useful life. It is highly unlikely that all such assets are in a state of disrepair, requiring immediate replacements or full reconstruction. This makes targeted and consistent condition assessments integral. Risk frameworks and levels of service targets can then be used to prioritize projects, continuously refine estimates for both backlogs and ongoing capital needs, and help select the right lifecycle intervention for the right asset at the right time—including replacement or full reconstruction.



Figure 5 Capital Replacement Needs - 2022-2101

# **Road Network**

The Town of LaSalle's Road Network comprises the second largest share of its infrastructure portfolio, with a current replacement cost of \$149 million, distributed primarily between arterial, collector, and local roadways. The Town also owns and manages other supporting and related infrastructure and capital assets, including asphalt and concrete sidewalks, pathways, trails, and streetlights.

### **Inventory and Valuation**

Table 6 summarizes the quantity and current replacement cost of the Town's various road network assets as available in its primary asset management register, Citywide. The replacement cost of all arterial, collector, and local roads includes the road base, which has a combined replacement cost of \$40 million.

Segment	Quantity	Unit of Measure	Primary Replacement Cost Method	Replacement Cost
Arterial Roads	16,869	Meters	Cost per unit	\$15,272,838
Collector Roads	53,432	Meters	Cost per unit	\$31,571,387
Local Roads	133,942	Meters	Cost per unit	\$68,583,373
Traffic Signals	27	Assets	CPI	\$2,423,311
Streetlights	6,121	Assets	CPI	\$9,546,776
Signs	49	Assets	CPI	\$161,685
Sidewalks	104,324	Meters	Cost per unit	\$14,341,925
Pathways	4,578	Meters	Cost per unit	\$1,025,402
Trails	33,603	Meters	Cost per unit	\$5,845,176
Bus Stop Pads	3	Assets	CPI	\$115,058
Total				\$148,886,931

Table 6 Detailed Asset Inventory - Road Network



Figure 6 Portfolio Valuation

#### Asset Condition

Figure 8 summarizes the replacement cost-weighted condition of the Town's road network. Based primarily on condition assessments, 86% of road network assets are in fair or better condition; the remaining 14% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 7 Asset Condition - Road Network: Overall

As further illustrated in Figure 9, based on condition assessments and the pavement condition index (PCI) values, the vast majority of the Town's arterial, collector, and local roadways are in fair or better condition. The majority of traffic signals are considered to be in poor or worse condition, based only on age data.

Figure 8 Asset Condition - Road Network: By Asset Type



#### Value and Percentage of Assets by Replacement Cost

# **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

In conjunction with condition data, an asset's age profile provides a more complete summary of the state of infrastructure. It can help identify assets that may be candidates for further review through condition assessment programs; inform the selection of optimal lifecycle strategies; and improve planning for potential long-term replacement spikes.

Figure 10 illustrates the average current age of each asset type and its estimated useful life. Both values are weighted by the replacement cost of individual assets.

Figure 9 Estimated Useful Life vs. Asset Age - Road Network



Although age analysis suggests that, on average, most roadways are in the latter stages of their lifecycle, in-field condition surveys indicate that most pavements are in fair or better condition. The data also indicates that, based on original construction dates, collector and local road bases have consumed more than 50% of their estimated useful life, with an average weighted age of 26.4 and 23.0 years, against an expected useful life of 50 years, respectively. Arterial road bases, and various sidewalk and pathway infrastructure, are still in the earlier stages of their respective design life estimates. On average, traffic signals remain in service beyond their expected useful life.

### **Current Approach to Lifecycle Management**

This section outlines LaSalle's current approach to managing its roadways. Key data was collected through staff discussions. Lifecycle models were also built in Citywide for each surface type and road class. These can be used by staff for ongoing reference and planning within the Town's asset management program. These models should be continuously refined and updated with new data as it becomes available.

Pavement management is guided by roads needs studies (RNS). The most recent RNS for all collector, local, and arterial roadways was completed in 2021, producing a PCI value for all assets. Budget limitations require staff judgement to finalize projects. Planned developments and opportunities for bundle projects with utility work can also guide scheduling of major road work. Rehabilitations are prioritized for arterial roadways. A crack sealing program is in place; however, budget for surface treatments and sealants is not available.

#### **Pavement Management**

Table 7 summarizes the various lifecycle events or interventions for the Town's roadways, along with the trigger for the application, the expected impact on condition and/or asset life, and the cost per unit.

The lifecycle activity selected varies by road classification (and other variables). The condition thresholds for arterial roadways are higher than collector and local. For example, a mill and pave treatment for arterial roadways is triggered at a condition rating of 70, whereas for collector, the event is triggered at a condition rating of 60, followed by 55 for local roadways

Event Name	Event Class	Event Range / Trigger	Impact on Asset Condition	Impact on Serviceable Life	Cost Per Unit
Crack Sealing	Preventative Maintenance	Every 3-5 years	Condition returns to 95	+3 years	\$5/sm
Surface mill and pave	Minor- Rehabilitation	10-15 years from new construction/ PCI score and road classification	Condition returns to 90	+10 years	\$25/sm
Full depth mill and pave	Major - Rehabilitation	15-25 years from new construction/ PCI score and road classification	Condition returns to 90	+15 years	\$50/sm
Recycle (CIREAM, hot- in-place, etc.)	Major - Rehabilitation	15-25 years from new construction/ PCI score and road classification / road design	Condition returns to 95	+15 years	\$80/sm - \$700/m
Reconstruction	Reconstruction	25+ years from new construction / PCI score and road classification	Condition returns to 100	+25 years	\$200/sm - \$1600/m

Table 7 Current Lifecycle Management Strategies -

### **Forecasted Long-term Replacement Needs**

Figure 11 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's road network. This analysis was run until 2071 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$5.8 million for all assets in the road network. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

The chart illustrates a substantial spike in replacement needs over the next two decades, and a backlog of more than \$5.6 million, dominated by streetlights. These projections are based on available data, such as age, condition, replacement costs, and expected useful life. They are designed to provide a long-term, portfolio-level overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner. Regular pavement condition assessments and a robust risk framework will ensure that high-criticality assets receive proper and timely lifecycle intervention, including replacements.



Figure 10 Forecasted Capital Replacement Requirements - Road Network: 2022-2071

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Arterial - Surface	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$283.7k	\$0.0	\$64.3k	\$60.7k	\$259.1k
Collector - Surface	\$0.0	\$0.0	\$570.4k	\$0.0	\$0.0	\$798.5k	\$0.0	\$92.3k	\$702.2k	\$552.6k
Local - Surface	\$19.4k	\$0.0	\$0.0	\$0.0	\$162.7k	\$47.4k	\$209.5k	\$435.8k	\$917.7k	\$1.82m
Arterial – Base	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Collector – Base	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$59.2k	\$0.0
Local - Base	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$446.7k	\$0.0
Traffic Signals	\$0.0	\$0.0	\$1.25m	\$0.0	\$404.1k	\$0.0	\$194.4k	\$0.0	\$263.7k	\$0.0
Streetlights	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Signs	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Sidewalks	\$134.6k	\$0.0	\$0.0	\$15.1k	\$15.8k	\$34.9k	\$30.2k	\$158.0k	\$0.0	\$206.4k
Pathways	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$23.8k	\$11.7k	\$0.0	\$30.3k
Trails	\$0.0	\$640.4k	\$0.0	\$289.7k	\$95.6k	\$271.7k	\$344.4k	\$77.0k	\$0.0	\$1.03m
Bus Stop Pads	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total	\$154k	\$640k	\$1.8m	\$305k	\$678k	\$1.4m	\$802k	\$839k	\$2.5m	\$3.9m

Table 8 System-generated 10-Year Capital Replacement Forecast - Road Network

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2022-2027 Capital Plan. Data beyond 2027 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Operating & Maintenance										
Wages and Benefits	\$687k	\$701k	\$715k	\$729k	\$744k	\$759k	\$774k	\$789k	\$805k	\$821k
Vehicle/Equipment	\$34k	\$35k	\$35k	\$36k	\$37k	\$38k	\$38k	\$39k	\$40k	\$41k
Program Services	\$579k	\$597k	\$616k	\$636k	\$655k	\$675k	\$689k	\$703k	\$717k	\$731k
Winter Control	\$200k									
Sub-total	\$1.5m	\$1.5m	\$1.6m	\$1.6m	\$1.6m	\$1.7m	\$1.7m	\$1.7m	\$1.8m	\$1.8m
Capital	\$5.4m									
Sub-total	\$5.4m									
Total	\$6.9m	\$6.9m	\$6.9m	\$7.0m	\$7.0m	\$7.0m	\$7.1m	\$7.1m	\$7.1m	\$7.1m

Table 9 Planned Capital, Operating, and Maintenance Expenditures- Road Network

Program services for roads include crack sealing, asphalt repair, catch basin cleaning, railway crossing maintenance, and other day-to-day activities to keep roadways in a state of good repair and support safe and efficient movement flow of traffic.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining, replacement costs, traffic data, road class, and asset type. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager). See
*Risk* and Criticality section for further details on approach used to determine asset risk ratings and classifications.



Figure 11 Risk Matrix - Road Network: Arterial, Collector, Local

Probability



Figure 12 Risk Matrix - Road Network: Sidewalks, Pathways, Trails, and Appurtenances

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

# **Levels of Service**

The tables that follow summarize LaSalle's current levels of service with respect to prescribed KPIs under Ontario Regulation 588/17.

Table 10 Ontario Regulation 588/17 Community Levels of Service	- Roade

Service Attribute	Qualitative Description	Current Level of Service
Scope	Description, which may include maps, of the road network in the Town and its level of connectivity	<mark>See</mark> Figure 14 to Figure 17
Quality	Description or images that illustrate the different levels of road class pavement condition.	See Figure 18 to Figure 21

Service Attribute	Qualitative Description	Current Level of Service
	Lane-km of arterial roads (MMS classes 1 and 2) per land area (km/km²)	<b>0.84</b> 51.8 lane-km per 62km²
Scope	Lane-km of collector roads (MMS classes 3 and 4) per land area (km/km²)	<b>1.36</b> 84.4 lane-km per 62km <sup>2</sup>
	Lane-km of local roads (MMS classes 5 and 6) per land area (km/km <sup>2</sup> )	<b>4.51</b> 279.4 lane-km per 62km <sup>2</sup>
Quality	Average pavement condition for paved roads in the Town	81
Performance	Average surface condition for unpaved roads in the Town (e.g., excellent, good, fair, poor)	NA

Figure 13 Road Network Map 1



Figure 14 Road Network Map 2







Figure 17 Road Network Condition Distribution Map 1











# **Bridges and Culverts**

The Town of LaSalle's transportation network also includes bridges and structural culverts, with a current replacement cost of \$55 million.

### **Inventory and Valuation**

Table 12 summarizes the quantity and current replacement cost of bridges and culverts. The Town owns and manages 13 bridges and nine structural culverts.

Segment	Quantity	Unit of Measure	Primary Replacement Cost Method	Replacement Cost		
Bridges	13	Assets	CPI	\$43,214,478		
Culverts	9	Assets	CPI	\$12,158,895		
Total	22			\$55,373,373		

Table 12 Detailed Asset Inventory - Bridges and Culverts





Total Current Replacement Cost: \$55,373,373

## **Asset Condition**

Figure 23 summarizes the replacement cost-weighted condition of the Town's bridges and culverts. Based on the Town's 2021 Ontario Structures Inspection Manual (OSIM) assessments, all bridges and culverts are in fair or better condition. Elements or components in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 22 Asset Condition - Bridges and Culverts: Overall

Figure 24 provides further condition detail for each asset segment.



Figure 23 Asset Condition - Bridges and Culverts: By Segment

Value and Percentage of Assets by Replacement Cost

# **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

In conjunction with condition data, an asset's age profile provides a more complete summary of the state of infrastructure. It can help identify assets that may be candidates for further review through condition assessment programs; inform the selection of optimal lifecycle strategies; and improve planning for potential replacement spikes.

Figure 25 illustrates the average current age of each asset type and its estimated useful life. Both values are weighted by the replacement cost of individual assets.



Figure 24 Estimated Useful Life vs. Asset Age – Brides and Culverts

Age analysis reveals that on average, bridges have consumed more than 50% of their estimated useful life, with an average age of 52.7 years against an average EUL of 75 years. On average, culverts are also in the latter stages of their lifecycle, with an average age of 38.8 years, against an average EUL of 75 years. OSIM assessments should continue to be used in conjunction with age and asset criticality to prioritize capital and maintenance expenditures.

## **Current Approach to Lifecycle Management**

All lifecycle activities for the Town's 22 structures are driven by the results of mandated structural inspections competed according to the Ontario Structure Inspection Manual (OSIM) on a biennial basis. The most recent OSIM inspection was conducted in 2021. Approximately \$400,000 is allocated annually for major bridge work and spent based on bridge needs and alignment with OSIM recommendations.

## **Forecasted Long-term Replacement Needs**

Figure 26 illustrates the cyclical short-, medium- and long-term infrastructure rehabilitation and replacement requirements for the Town's bridges and culverts. This analysis was run until 2071 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) for bridges and culverts total \$768,000. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

No major replacement spikes are anticipated until 2042-2051 when assets with a current replacement cost of nearly \$50 million will reach the end of their useful life. These projections and estimates are based on asset replacement costs, age analysis, and condition data. They are designed to provide a long-term, portfolio-level overview of potential capital needs and should be used to support improved financial planning over several decades. Continuous bridge maintenance and refurbishments in accordance with OSIM condition assessments and a robust risk framework will ensure that high-criticality bridge elements receive proper and timely lifecycle intervention, including replacements.



Figure 25 Forecasted Capital Replacement Requirements - Bridges and Culverts: 2022-2071

Often, the magnitude of replacement needs is substantially higher than most municipalities can afford to fund. In addition, most assets may not need to be replaced. However, quantifying and monitoring these spikes is essential for long-term financial planning, including establishing dedicated reserves.

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (capital replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Bridges	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Culverts	\$0	\$0	\$0	\$0	\$619k	\$0	\$0	\$153k	\$360k	\$0
Total	\$0	\$0	\$0	\$0	\$619k	\$0	\$0	\$153k	\$360k	\$0

Table 13 System-generated 10-Year Capital Replacement Forecast - Bridges and Culverts

These projections are generated in Citywide and rely on OSIM condition data and age data as available within the system. They are developed at the portfolio level, and can be different from actual capital forecasts as outlined in OSIM inspections and recommended workplans. Consistent data updates, especially condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts, including long-term capital plans.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the planned capital, operating, and maintenance expenditures as outlined in LaSalle's 2022-2027 Capital Plan. Data beyond 2027 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Operating & Maintenance				Maintaine	d as part of	the Road N	etwork.			
Capital	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m
Sub-total	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m
Total	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.1m

Table 14 Planned Capital, Operating, and Maintenance Expenditures- Bridges & Culverts

#### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining, replacement costs, traffic data, and road type/class. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager). See

*Risk* and Criticality section for further details on approach used to determine asset risk ratings and classifications.



Figure 26 Risk Matrix - Bridges and Culverts

Probability

56

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage
- Bridges are inherently vital to the Town's transportation infrastructure, and their failures can disconnect communities, lead to public health and safety incidents, and can impede the efficient flow of residential and commercial traffic.

An asset's criticality rating, determined by the nature and magnitude of the consequences of its potential failure should be used to prioritize projects, particularly lifecycle management strategies. Using risk in conjunction with levels of service, and the recommended workplans in OSIM inspections, can assist in optimizing limited funds.

# Levels of Service

The tables that follow summarize LaSalle's current levels of service with respect to prescribed KPIs under Ontario Regulation 588/17.

Service Attribute	Qualitative Description	Current Level of Service
Scope	Description of the traffic that is supported by municipal bridges (e.g., heavy transport vehicles, motor vehicles, emergency vehicles, pedestrians, cyclists).	Bridges support all traffic types, including vehicular and pedestrian.
Quality	1. Description or images of the condition of bridges and how this would affect use of the bridges.	With the exception of six structures that are rated as poor with a BCI of <60, all other
	2. Description or images of the condition of culverts and how this would affect use of the culverts.	better. Two of these structures also have a load limit of five tonnes.

Table 15 Ontario Regulation 588/17 Community Levels of Service - Bridges and Culverts

Table 16 Ontario Regulation 588/17 Technical Levels of Service - Bridges and Culverts

Service Attribute	Qualitative Description	Current Level of Service
Scope	Percentage of bridges in the Town with loading or dimensional restrictions.	27% 6 of 22 structures
Quality	1. For bridges in the Town, the average bridge condition index value.	71.1
Quality	2. For structural culverts in the Town, the average bridge condition index value.	67.1

# **Stormwater Network**

LaSalle's Stormwater Network comprises sewer mains and other critical supporting capital assets with a total current replacement cost of \$210 million. The Town is responsible for approximately 149 kilometres of storm mains.

### **Inventory and Valuation**

Table 17 summarizes the quantity and current replacement cost of all stormwater management assets available in the Town's asset register.

Segment	Quantity	Unit of Measure	Primary Replacement Cost Method	Replacement Cost
Storm Mains	149,026	Meters	Cost per unit	\$174,274,434
Catch Basins	7,505	Assets	Cost per unit	\$21,875,248
Storm Pump Stations	2	Assets	User-defined	\$526,087
Ponds	7	Assets	User-defined	\$2,459,262
Storm Manholes	1,538	Assets	User-defined	\$11,506,586
Total				\$210,641,617

Table 17 Detailed Asset Inventory - Stormwater Network

Figure 27 Portfolio \	aluation – Stormwater Network
-----------------------	-------------------------------



Total Current Replacement Cost: \$210,641,617

## **Asset Condition**

Figure 29 summarizes the replacement cost-weighted condition of the Town's stormwater management assets. Based on a combination of condition assessment and age data, 95% of assets are in fair or better condition, with the remaining 5% in poor or worse condition. Assets in poor condition may be candidates for replacement in the short term. Similarly, those in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 30 summarizes the condition of individual stormwater asset types. The analysis illustrates that based primarily on condition assessment data, the majority of stormwater mains, catch basins, and manholes are in fair or better condition. No assessment condition data was available for ponds or storm pump stations.



Figure 29 Asset Condition - Stormwater Network - By Segment



# **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

In conjunction with condition data, an asset's age profile provides a more complete summary of the state of infrastructure. It can help identify assets that may be candidates for further review through condition assessment programs; inform the selection of optimal lifecycle strategies; and improve planning for potential replacement spikes.

Figure 31 illustrates the average current age of each asset type and its estimated useful life. Both values are weighted by the replacement cost of individual assets.



Figure 30 Estimated Useful Life vs. Asset Age – Stormwater Network

The data reveals that on average, storm sewer mains will soon enter the latter stages of their expected design life, with an average age of 22.2 years against an EUL of 50 years. Similarly, catch basins and manholes will reach an EUL consumption ratio of 50% in the next 1-5 years. Age profiles and future CCTV inspections will help to identify mains in need of replacements and/or upgrades. Extensions to EULs for mains may also be considered based on performance history to date.

### **Current Approach to Lifecycle Management**

CCTV inspections for storm pipes were last conducted in 2019. Pipes were rated based on NAASCO PACP condition grading system. Storm assets have become a higher priority recently, and dedicated funding is set aside each year to meet anticipated replacement needs, particularly storm pipes located along arterial roads. Major work is coordinated with other projects, including roadwork, and water or sanitary replacements.

For linear underground infrastructure, pipe material can help identify assets that may be candidates for more proactive rehabilitation and replacement strategies. Some municipalities have proactive pipe replacement programs, e.g., replacing cast iron or ductile iron mains with PVC pipes. Trenchless relining of mains is also cost effective and extends the life of a structurally sound pipe by many decades.

## **Forecasted Long-term Replacement Needs**

Figure 32 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's storm network assets. This analysis was run until 2071 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$4.2 million for all assets in the stormwater network. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

The largest replacement spike is forecasted in the current decade as mains reach the end of their expected design life. The chart also illustrates a backlog of \$6.9 million. These projections and estimates are based on asset replacement costs, condition, and age analysis. They are designed to provide a long-term, portfolio-level overview of potential capital needs and should be used to support improved financial planning over several decades, including establishing dedicated reserves.



Figure 31 Forecasted Capital Replacement Requirements - Stormwater Network: 2022-2071

Often, the magnitude of replacement needs is substantially higher than most municipalities can afford to fund. In addition, it is unlikely that major storm infrastructure, particularly mains, will require replacements when their useful life is fully consumed. CCTV inspections may indicate lower requirements but may also reveal potential replacement backlogs. In addition, a robust risk framework will ensure that high-criticality assets receive proper and timely lifecycle intervention, including replacements.

#### **10-Year Replacement Forecast**

The table below summarizes the projected cost of lifecycle activities (capital replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Storm Mains	\$0	\$4.1m	\$7.0m	\$0	\$10.9m	\$12.8m	\$0	\$26.1m	\$0	\$3.3m
Catch Basins	\$0	\$0	\$0	\$297k	\$26k	\$0	\$0	\$0	\$519k	\$0
Storm Pump Stations	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Ponds	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Storm Manholes	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$4.1m	\$7.0m	\$297k	\$10.9m	\$12.8m	\$0	\$26.1m	\$519k	\$3.3m

Table 18 System-generated 10-Year Replacement Forecast - Stormwater Network

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, especially condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the planned capital, operating, and maintenance expenditures as outlined in LaSalle's 2022-2027 Capital Plan. Data beyond 2027 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Operating & Maintenance										
Wages and Benefits	\$113k	\$116k	\$118k	\$120k	\$123k	\$125k	\$128k	\$130k	\$133k	\$135k
Program Services	\$60k	\$61k	\$62k	\$64k	\$65k	\$66k	\$68k	\$69k	\$70k	\$72k
Sub-total	\$173k	\$177k	\$180k	\$184k	\$188k	\$191k	\$195k	\$199k	\$203k	\$207k
Capital	\$2.1m									
Sub-total	\$2.1m									
Total	\$2.3m									

Table 19 Planned Capital, Operating, and Maintenance Expenditures - Stormwater Network

Program services for storm sewers include annual storm sewer maintenance.

#### **Risk Analysis**

The risk matrices below are generated using available asset data, such as service life remaining, replacement costs, asset type, and pipe diameter. The risk ratings for assets without useful attribute data were calculated using only age, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager). See

*Risk* and Criticality section for further details on approach used to determine asset risk ratings and classifications.





Probability

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs associated with more frequent asset maintenance
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage
- Failure of stormwater assets can be particularly detrimental, causing excessive flooding, erosion, backups, road and bridge closures, environmental damage, and substantial property damage. Water quality may also be jeopardized, further exacerbating public health and safety challenges.
- Increased frequency of extreme weather events has made some communities even more vulnerable to flooding. These events can also create legal liabilities for the Town in the event of asset failure.

An asset's criticality rating, determined by the nature and magnitude of the consequences of its potential failure should be used to prioritize projects, particularly lifecycle management strategies. Using risk in conjunction with levels of service, and findings from standard CCTV inspections will assist in optimizing limited funds.

# **Levels of Service**

The tables that follow summarize LaSalle's current levels of service with respect to prescribed KPIs under Ontario Regulation 588/17.

Table 20 Ontario Regulation 588/17 Community Levels of Service - Stormwater Network

Service Attribute	Qualitative Description	Current Level of Service		
Scope	Description, which may include maps, of the user groups or areas of the Town that are protected from flooding, including the extent of the protection provided by the municipal stormwater management system.	The majority of Town's municipal stormwater system is designed to provide protection from 5- year storm flows which is the standard for local storm sewer design guidelines. In addition, the Town operates stormwater management ponds, stormwater sewers, drains and catch basins to store, direct and control stormwater runoff.		

Table 21 Ontario Regulation 588/17 Technical Levels of Service - Stormwater Network

Service Attribute	Qualitative Description	Current Level of Service			
Scope	1. Percentage of properties in municipality resilient to a 100- year storm.	This information is being determined.			
	2. Percentage of the municipal stormwater management system resilient to a 5-year storm.	The majority of Town's municipal stormwater system is designed to provide protection from 5- year storm flows which is the standard for local storm sewer design guidelines.			

# Water Network

LaSalle's Water Network comprises water distribution mains and hydrants, with a current replacement cost of \$91 million. The Town is responsible for 221 kilometres of mains.

#### **Inventory and Valuation**

Table 22 summarizes the quantity and current replacement cost of all water distribution assets available in the Town's asset register.

Segment	Quantity	Unit of Measure	Primary Replacement Cost Method	Replacement Cost
Mains	221,705	Meters	Cost per unit	\$82,707,025
Hydrants	1,282	Assets	Cost per unit	\$8,287,071
Total				\$90,994,096

Table 22 Detailed Asset Inventory - Water Network

Figure 33 Portfolio Valuation - Water Network



Total Current Replacement Cost: \$90,994,096

## **Asset Condition**

Figure 35 summarizes the replacement cost-weighted condition of the Town's water distribution assets. Based on a combination of condition assessment and age data, approximately 93% of assets are in fair or better condition; the remaining 7% are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 36 summarizes the condition of water assets. The analysis illustrates that mains with a current replacement cost of \$4 million are in poor or very poor condition. Similarly, hydrants with a total current replacement cost of \$2.4 million are in poor or worse condition, based on original installation dates.



# **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

In conjunction with condition data, an asset's age profile provides a more complete summary of the state of infrastructure. It can help identify assets that may be candidates for further review through condition assessment programs; inform the selection of optimal lifecycle strategies; and improve planning for potential replacement spikes.

Figure 37 illustrates the average current age of each asset type and its estimated useful life. Both values are weighted by the replacement cost of individual assets.



Figure 36 Estimated Useful Life vs. Asset Age – Water Network

The data reveals that on average, water mains are in the latter stages of their expected design life, with an average age of 28.7 years against an EUL of 50 years. Similarly, hydrants have an average age of 25.4 years, against an EUL of 50 years.

A substantial portion of the Town's water mains were installed prior to 1970; the oldest distributions mains in the Town's asset register date back to 1925. These assets have now exceeded their estimated design life but continue to remain in service.
### **Current Approach to Lifecycle Management**

The Town currently does not have a programmatic approach to assessing its water infrastructure. Safety issues and watermain breaks within a system drive rehabilitation or replacement activities. No relining program is in place, and cathodic protection is being reviewed to protect ductile and cast iron pipes from corrosion. Cathodic protection reduces main breaks, reduces repairs, and extends the life of older distribution mains, thereby lowering the total lifecycle costs. Main replacements are completed based on pipe age and opportunity to bundle projects with roadwork.

## **Forecasted Long-term Replacement Needs**

Figure 38 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's water distribution assets. This analysis was run until 2071 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$1.9 million for all assets in the water network. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

The chart illustrates a backlog of \$14.5 million, dominated by distribution mains installed prior to the early 1970s that have exceeded their useful life. Replacement needs are high over the next 15 years, rising to \$32.3 million between 2032 and 2036. These projections and estimates are based on asset replacement costs and age analysis. They are designed to provide a long-term, portfolio-level overview of potential capital needs and should be used to support improved financial planning over several decades.



Figure 37 Forecasted Capital Replacement Requirements - Water Network: 2022-2071

Often, the magnitude of replacement needs is substantially higher than most municipalities can afford to fund. In addition, most mains may not need to be replaced. However, quantifying and monitoring these spikes is essential for long-term financial planning, including establishing dedicated reserves. A robust risk framework, particularly main break history for cast and ductile iron mains, and alignment with roadwork will ensure that high-criticality assets receive proper and timely lifecycle intervention, including replacements.

#### **10-Year Replacement Forecast**

The table below summarizes the projected cost of lifecycle activities (capital replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Watermains	\$0	\$0	\$25.6m	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Hydrants	\$46k	\$26k	\$7k	\$13k	\$7k	\$7k	\$0	\$7k	\$7k	\$7k
Total	\$46k	\$26k	\$25.6m	\$13k	\$7k	\$7k	\$0	\$7k	\$7k	\$7k

Table 23 System-generated 10-Year Replacement Forecast - Water Network

These projections are generated in Citywide and rely only on available asset data, including quantities, replacement costs, and age. They can be different from actual capital forecasts. Consistent data updates, especially available condition, actual design life based on performance, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the planned capital, operating, and maintenance expenditures as outlined in LaSalle's 2022-2027 Capital Plan. Data beyond 2027 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Operating & Maintenance										
Wages and Benefits	\$1.1m	\$1.1m	\$1.1m	\$1.1m	\$1.2m	\$1.2m	\$1.2m	\$1.2m	\$1.3m	\$1.3m
Vehicle/Equipment	\$20k	\$20k	\$21k	\$21k	\$22k	\$22k	\$22k	\$23k	\$23k	\$24k
Program Services	\$3.5m	\$3.6m	\$3.6m	\$3.7m	\$3.8m	\$3.9m	\$3.9m	\$4.0m	\$4.1m	\$4.2m
Sub-total	\$4.6m	\$4.7m	\$4.8m	\$4.9m	\$5.0m	\$5.1m	\$5.2m	\$5.3m	\$5.4m	\$5.5m
Capital	\$1.8m									
Sub-total	\$1.8m									
Total	\$6.4m	\$6.5m	\$6.6m	\$6.7m	\$6.8m	\$6.9m	\$7.0m	\$7.1m	\$7.2m	\$7.3m

 Table 24 Planned Capital, Operating, and Maintenance Expenditures- Water Network

Program services for water include the annual purchase of water supply from the City of Windsor (\$2 million), meter maintenance, water testing, overhead allocation, and other expenses incurred to support delivery of clean and safe drinking water to residents.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as service life remaining, replacement costs, asset type, and pipe diameter. The risk ratings for assets without useful attribute data were calculated using only age, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager). See

*Risk* and Criticality section for further details on approach used to determine asset risk ratings and classifications.



#### Figure 38 Risk Matrix - Water Network

Probability

78

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Failure of water distribution assets can lead to severe and adverse consequences, including boil water advisories, service shutoffs, and disruption and damage to other infrastructure services and assets, such as roadways
- Missed opportunities for cost savings and increases in lifecycle costs
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

An asset's criticality rating, determined by the nature and magnitude of the consequences of its potential failure should be used to prioritize projects, particularly lifecycle management strategies.

## **Levels of Service**

The tables that follow summarize LaSalle's current levels of service with respect to prescribed KPIs under Ontario Regulation 588/17.

Table 25 Ontario Regulation 588/17 Community Levels of Service - Water Network

Service Attribute	Qualitative Description	Current Level of Service				
Scope	<ol> <li>Description, which may include maps, of the user groups or areas of the municipality that are connected to the municipal water system.</li> <li>Description, which may include maps, of the user groups or areas of the municipality that have fire flow.</li> </ol>	More than 99% of all properties, excluding vacant land, within LaSalle are connected to the municipal water system and have fire flow.				
Reliability	Description of boil water advisories and service interruptions.	The Town experienced 19 water main breaks in 2020. No boil water advisories have been issued in the last two years.				

Table 26 Ontario Regulation 588/17 Technical Levels of Service - Water Network

Service Attribute	Qualitative Description	Current Level of Service
Scope	<ol> <li>Percentage of properties connected to the municipal water system.</li> <li>Percentage of properties where fire flow is available.</li> </ol>	99.89% 99.89%
Reliability	<ol> <li>The number of connection-days per year where a boil water advisory notice is in place compared to the total number of properties connected to the municipal water system.</li> <li>The number of connection-days per year due to water main breaks compared to the total number of properties connected to the municipal water system.</li> </ol>	0.0 0.00021

## **Sanitary Network**

LaSalle's Sanitary Network comprises wastewater collection mains, manholes, and pump stations, with a current replacement cost of \$106 million. The Town is responsible for 162 kilometres of mains and 19 sanitary pump stations.

### **Inventory and Valuation**

Table 22 summarizes the quantity and current replacement cost of all sanitary infrastructure assets available in the Town's asset register. The 19 pump stations are componentized into 102 individual assets.

Segment	Quantity	Unit of Measure	Primary Replacemen t Cost Method	Replacement Cost
Sanitary Mains	161,511	Meters	Cost per unit	\$66,934,310
Sanitary Manholes	1,779	Assets	Cost per unit	\$12,955,140
Sanitary Pump Stations	19	Assets	User-defined	\$26,596,075
Total				\$106,485,525

Table 27 Detailed Asset Inventory - Sanitary Network



Figure 39 Portfolio Valuation - Sanitary Network

Total Current Replacement Cost: \$106,485,525

## **Asset Condition**

Figure 35 summarizes the replacement cost-weighted condition of the Town's Sanitary distribution assets. Based on age data, 88% of assets are in fair or better condition, with the remaining 12% in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 36 summarizes the age-based condition of sanitary assets. The analysis illustrates that pump station assets with a current replacement cost of \$6.7 million are in poor or worse condition, having exceeded their expected design life. Based on age, all sanitary mains are in fair or better condition.



Figure 41 Asset Condition - Sanitary Network - By Segment

Value and Percentage of Assets by Replacement Cost

## **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

In conjunction with condition data, an asset's age profile provides a more complete summary of the state of infrastructure. It can help identify assets that may be candidates for further review through condition assessment programs; inform the selection of optimal lifecycle strategies; and improve planning for potential replacement spikes.

Figure 37 illustrates the average current age of each asset type and its estimated useful life. Both values are weighted by the replacement cost of individual assets.



Figure 42 Estimated Useful Life vs. Asset Age – Sanitary Network

The data reveals that on average, sanitary mains and manholes are in the latter stages of their expected design life, with an average age of 31.6 years and 26.4 years, respectively, against an EUL of 50 years. The analysis also shows that while pump station assets have consumed less than 50% of their useful life, a component level review and analysis would be required to establish more granular and meaningful age profiles.

## **Current Approach to Lifecycle Management**

The Town conducts standard CCTV inspections of sewer mains on a rotating basis, accounting for approximately 25% of the sanitary network with each section. Regular flushing and manhole inspection is conducted. Sewer pump stations undergo structural reviews and repairs or replacements each year (growth driven).

## **Forecasted Long-term Replacement Needs**

Figure 38 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's Sanitary distribution assets. This analysis was run until 2071 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$2.1 million for all assets in the Sanitary network. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

The chart illustrates a backlog of \$5.7 million, dominated by pumphouses and distribution mains. Replacement needs are high and consistent throughout the forecast horizon, rising to \$11.6 million between 2027 and 2031, and peaking again between 2057 and 2061. These projections and estimates are based on asset replacement costs and age analysis. They are designed to provide a long-term, portfolio-level overview of potential capital needs and should be used to support improved financial planning over several decades.



Figure 43 Forecasted Capital Replacement Requirements - Sanitary Network: 2022-2071

Often, the magnitude of replacement needs is substantially higher than most municipalities can afford to fund. In addition, most assets may not need to be replaced. However, quantifying and monitoring these spikes is essential for long-term financial planning, including establishing dedicated reserves. In addition, a robust risk framework will ensure that high-criticality assets receive proper and timely lifecycle intervention, including replacements.

#### **10-Year Replacement Forecast**

The table below summarizes the projected cost of lifecycle activities (capital replacement only) that will need to be undertaken over the next 10 years to support current levels of service. These projections are generated in Citywide and rely only on age data.

Segment	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Sanitary Mains	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2.2m	\$6.6m	\$15.6m
Sanitary Manholes	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$210k	\$562k	\$1.3m
Sanitary Pump Stations	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$500k	\$0	\$2.2m
Total	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$2.9m	\$7.2m	\$19.2m

Table 28 System-generated 10-Year Replacement Forecast - Sanitary Network

These estimates are developed at the portfolio level, illustrate replacement needs only, and are built on available asset data, including quantities, replacement costs, and age. They can be different from actual capital forecasts. Consistent data updates, especially condition, and asset acquisitions and disposals will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the planned capital, operating, and maintenance expenditures as outlined in LaSalle's 2022-2027 Capital Plan.

Expenditure	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Operating & Maintenance										
Wages and Benefits	\$313k	\$320k	\$326k	\$332k	\$339k	\$346k	\$353k	\$360k	\$367k	\$374k
Long-term Debt Repayment	\$412k	\$412k	\$412k	\$412k	\$412k	\$412k	\$0	\$0	\$0	\$0
Vehicle/Equipment	\$8k	\$8k	\$8k	\$9k	\$9k	\$9k	\$9k	\$9k	\$10k	\$10k
Program Services	\$2.4m	\$2.4m	\$2.5m	\$2.5m	\$2.6m	\$2.6m	\$2.7m	\$2.7m	\$2.8m	\$2.8m
Sub-total	\$3.1m	\$3.2m	\$3.2m	\$3.3m	\$3.3m	\$3.4m	\$3.0m	\$3.1m	\$3.2m	\$3.2m
Capital	\$1.7m									
Sub-total	\$1.7m									
Total	\$4.8m	\$4.9m	\$4.9m	\$5.0m	\$5.0m	\$5.1m	\$4.7m	\$4.8m	\$4.8m	\$4.9m

Table 29 Planned Capital, Operating, and Maintenance Expenditures- Sanitary Network

Program services for sanitary infrastructure include ongoing maintenance of sanitary assets including sewer lines, pump stations, SCADA as well as operating expenses incurred for the safe collection and treatment of wastewater.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as service life remaining, replacement costs, asset type, and pipe diameter. The risk ratings for assets without useful attribute data were calculated using only age, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager). See

*Risk* and Criticality section for further details on approach used to determine asset risk ratings and classifications.



Figure 44 Risk Matrix - Sanitary Network: Linear Only

Probability

89

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage
- Failure of wastewater treatment and distribution assets can lead to severe consequences, including sewage backups, service shutoffs, environmental contamination, and disruption and damage to other infrastructure services and assets, such as roadways.

An asset's criticality rating, determined by the nature and magnitude of the consequences of its potential failure should be used to prioritize projects, particularly lifecycle management strategies.

## **Levels of Service**

The tables that follow summarize LaSalle's current levels of service with respect to prescribed KPIs under Ontario Regulation 588/17.

Service Attribute	Qualitative Description	Current Level of Se	ervice
Scope	Description, which may include maps, of the user groups or areas of the municipality that are connected to the municipal wastewater system.	Approximately 90% of the Town's properties are connected to the municipa wastewater collection system.	al
Reliability	<ol> <li>Description of how combined sewers in the municipal wastewater system are designed with overflow structures in place which allow overflow during storm events to prevent backups into homes.</li> <li>Description of the frequency and volume of overflows in combined sewers in the municipal wastewater system that occur in habitable areas or beaches.</li> <li>Description of how stormwater can get into sanitary sewers in the municipal wastewater system, causing sewage to overflow into streets or backup into homes.</li> <li>Description of how sanitary sewers in the municipal wastewater system are designed to be resilient to avoid events described in paragraph 3.</li> <li>Description of the effluent that is discharged from sewage treatment plants in the municipal wastewater system.</li> </ol>	<ol> <li>The Town has no combined sewers. Overflow structures for the sanital sewers are in place should the sanitary system operate at a level over capacity. There is no guaranteed protection to prevent backups into homes; however, these do mitigate that risk.</li> <li>Emergency wastewater overflows are channeled into drains, not into habitable areas.</li> <li>Stormwater can enter the sanitary sewer system in many ways. The the most common forms of inflow and infiltration are cracks and joint misalignments within the sanitary sewers and storm connections improperly connected into sanitary sewer system. An example of improper connections would include sump pumps, weeping tiles, or downspouts that are connected into the sanitary sewer and not the structure and sewage that exceeds its designed capacity. In some cases can cause water and/or sewage to backup into homes.</li> <li>The Town of Lasalle has engineering, construction, and material standards for new sanitary infrastructure and the Town design manua constantly under review to ensure it is always up to date.</li> <li>The Town does not have a sewage treatment plant. All sewage is pumped to the City of Windsor Lou Romano Treatment Plant.</li> </ol>	ary r wo orm. of , this al is

Table 30 Ontario Regulation 588/17 Community Levels of Service - Sanitary Network

#### Table 31 Ontario Regulation 588/17 Technical Levels of Service - Sanitary Network

Service Attribute	Qualitative Description	Current Level of Service
Scope	Percentage of properties connected to the municipal wastewater system.	89.97%
Reliability	<ol> <li>The number of events per year where combined sewer flow in the municipal wastewater system exceeds system capacity compared to the total number of properties connected to the municipal wastewater system.</li> <li>The number of connection-days per year due to wastewater backups compared to the total number of properties connected to the municipal wastewater system.</li> <li>The number of effluent violations per year due to wastewater discharge compared to the total number of properties connected to the municipal wastewater system.</li> </ol>	0 0 0

# **Growth Core Assets**

The Town of LaSalle is a growing community, with a 2021 population of 32,721, an 8.4% increase from the last census period in 2016. The County of Essex's official plan (2014) estimates that LaSalle's population will grow to 35,470 by 2031. Total employment is expected to reach 8,303 by mid-2030.

### Impact of Growth on Infrastructure

The magnitude and type of population growth will have direct implications on capital, operating, and maintenance costs associated with asset ownership. The ongoing lifecycle costs associated with infrastructure will vary by asset type and criticality. As part of its 2022 budget, the Town has identified \$56.7 million in significant infrastructure projects, including the Malden Road Phase 1 and Phase 2 construction (\$22.7 million) and pumping stations for its sanitary and storm infrastructure (\$34 million).

It is difficult to reliably estimate how additional infrastructure would increase annual expenditures related to operations and lifecycle management of the assets. Based on the Town's current annual capital, operating, and maintenance expenditures associated with each asset category, Table 1 illustrates how these costs may scale with infrastructure growth using two approaches: the first relies on the annual reinvestment rate (total annual capital, operating, and maintenance spending per category as a percentage of current replacement cost), whereas the second estimates annual costs per unit of infrastructure (linear only).

Under the reinvestment rate approach, the analysis shows that, based on current replacement costs, for every \$1,000,000 of new roadway constructed, \$59,000 would be required to fund the associated annual capital, operating, and maintenance costs. Alternatively, each kilometer of new roadway constructed would increase annual capital, operating, and maintenance costs by \$33,000.

Both approaches have limitations and can produce dramatically different results. The reinvestment rate approach requires accurate and precise replacement costs. Further, the reinvestment rate can vary by asset type, e.g., arterial vs. local, and by pipe diameter and/or material. The per unit approach assumes costs scale in a linear manner and no efficiencies are gained through the procurement process.

Both approaches are susceptible to fluctuating market conditions, including labour, fuel, and material costs. In addition, both approaches reflect current levels of service, which may or may not be adequate.

Asset Category	Annual O&M expenditures	O&M expenditures as a percentage of replacement cost	Annual capital expenditures	Capital expenditures as a percentage of replacement cost	Total capital and O&M costs as a percentage of replacement cost	O&M expenditures per unit	Capital expenditures per unit	Total expenditures per unit
Road Network (Roadways only)	\$1.5m	1.3%	\$5.4m	4.6%	5.9%	\$7 per meter of roadway	\$26 per meter of roadway	\$33 per meter of roadway
Bridges & Culverts	NA*	NA	\$1.1m	1.9%	1.9%	NA	NA	NA
Storm Network	\$173k	0.08%	\$2.1m	1.0%	1.1%	\$1 per meter of storm main	\$10 per meter of storm main	\$11 per meter of storm main
Water Network	\$4.6m	5.1%	\$1.8m	2.0%	7.1%	\$21 per meter of watermain	\$8 per meter of watermain	\$29 per meter of watermain
Sanitary Network	\$3.1m	2.5%	\$1.7m	1.6%	4.1%	\$17 per meter of sanitary main	\$8 per meter of sanitary main	\$25 per meter of sanitary main

Table 32 Capital, Operating, and Maintenance Costs as a Percentage of Current Replacement Cost

\*Bridges are managed as part of the road network.

## **Financial Strategy Core Assets**

Each year, the Town of LaSalle makes important investments in its infrastructure's maintenance, renewal, rehabilitation, and replacement to ensure assets remain in a state of good repair. Given the magnitude of infrastructure needs, it is common for most municipalities, including LaSalle, to experience annual shortages in funding needs. Achieving full-funding for infrastructure programs can take many years, and should be phased-in gradually to reduce excessive burden on taxpayers. LaSalle faces the added pressure of growth, which places yet more burden on infrastructure programs.

This financial strategy is designed for LaSalle's existing asset portfolio, and is based on two key inputs: the average annual capital requirements and the average annual funding typically available for capital purposes. The annual requirements are based on the replacement cost of assets and their serviceable life, and where available, lifecycle modeling. This figure is calculated for each individual asset, and aggregated to develop category-level values.

Only reliable and predictable sources of funding are used to benchmark funds that may be available in any given year. For the purpose of this AMP, these funding sources include:

- property taxation;
- water and wastewater rates;
- the Canada Community-Building Fund (CCBF), formerly the federal Gas Tax Fund; and,
- the Ontario Community Infrastructure Fund (OCIF).

Although provincial and federal infrastructure programs can change with evolving policy, CCBF and OCIF are considered as permanent and predictable.

## **Annual Capital Requirements**

Table 33 outlines the total average annual capital requirements for existing assets in each asset category. Based on a replacement cost of \$612 million, annual capital requirements total \$14.8 million for the five core asset categories analyzed in this document. The table also illustrates the equivalent target reinvestment rate (TRR), calculated by dividing the system-generated annual capital requirements by the total replacement cost of each asset category. The cumulative target reinvestment for these five categories is estimated at 2.4%.

Asset Category	Replacement Cost	Annual Capital Requirements	Equivalent Target Reinvestment Rate
Road Network	\$148,886,931	\$5,778,813	3.9%
Bridges & Culverts	\$55,373,373	\$768,325	1.4%
Stormwater Network	\$210,641,617	\$4,215,343	2.0%
Water Network	\$90,994,096	\$1,882,248	2.1%
Sanitary Network	\$106,485,525	\$2,130,110	2.0%
Total	\$612,381,541	\$14,774,838	2.4%

Table 33 Average Annual Capital Requirements

Although there is no industry standard guide on optimal annual investment in infrastructure, the TRRs above provide a useful benchmark for organizations. In 2016, the Canadian Infrastructure Report Card (CIRC) produced an assessment of the health of municipal infrastructure as reported by cities and communities across Canada. The CIRC remains a joint project produced by several organizations, including the Federation of Canadian Municipalities (FCM), the Canadian Society of Civil Engineers (CSCE), the Canadian Network of Asset Managers (CNAM), and the Canadian Public Works Association (CPWA).

The 2016 version of the report card also contained recommended reinvestment rates that can also serve as benchmarks for municipalities. The CIRC suggest that, if increased, these reinvestment rates can "stop the deterioration of municipal infrastructure." The report card contains both a range for reinvestment rates that outlines the lower and upper recommended levels, as well as current municipal averages. Table 34 provides the CIRC lower and upper reinvestment rate targets for relevant asset groups. The table shows that, on average, municipalities are well below the recommended target reinvestment rates.

Asset Category	Lower Target	Upper Target	Municipal Average in 2016
Road Network (inc. sidewalks)	2.0%	3.0%	1.1%
Bridges & Culverts	1.0%	1.5%	0.8%
Stormwater Network (linear)	1.0%	1.3%	0.3%
Water Network (linear)	1.0%	1.5%	0.9%
Water Network (non-linear)	1.7%	2.5%	1.1%
Sanitary Network (linear)	1.0%	1.3%	0.7%
Sanitary Network (non-linear)	1.7%	2.5%	1.4%

Table 34 Canadian Infrastructure Report Card (CIRC) Reinvestment Rate Targets

## **Current Infrastructure Funding Framework**

Table 35 details the total average annual funding available in LaSalle for infrastructure purposes for the five core asset categories only. In addition to own-source revenue streams, namely property taxation and water and wastewater rates, the table also includes CCBF and OCIF as these are considered stable revenue sources. We use this total funding, inclusive of OCIF and CCBF, as a baseline and to determine funding deficits. As the focus of this strategy is LaSalle's current asset portfolio, expenditures on growth assets or capacity upgrades are not included.

Asset Category	Primary Own- source Funding Stream	Allocated to Infrastructure	OCIF	CCBF	Average Annual Funding Available
Road Network	Property Tax	\$3,440,000	\$1,011,600	\$903,600	\$5,355,200
Bridges & Culverts	Property Tax	\$400,000	\$674,400	\$0	\$1,074,400
Stormwater Network	Property Tax	\$2,137,000	\$0	\$0	\$2,137,000
Water Network	Water Rates	\$1,780,000	\$0	\$0	\$1,780,000
Sanitary Network	Wastewater Rates	\$1,690,000	\$0	\$0	\$1,690,000
Total		\$9,447,000	\$1,686,000	\$903,600	\$12,036,600

Table 35 Allocation of Average Annual Infrastructure Funding by Asset Category

The table illustrates that for LaSalle's core infrastructure portfolio, a total of \$12 million is available annually for capital needs. For roads and bridges, senior government programs, namely OCIF and CCBF, account for 40% of the total available funding (on average).

Within the next two to three years, the Town will be reducing its annual contribution to the storm sewer/drainage reserve by approximately \$1,000,000 to fund an annual dept payment related to a large storm sewer project. The total project cost is estimated at \$37,100,000 and will be funded through storm reserves (\$7.26m), the Government of Canada's Disaster Mitigation and Adaptation Fund (\$14.84m), and debt issuance (\$15m).

This project will see the replacement of the current gravity-based storm water and sanitary overflow outlets with five new storm water pumping stations and a new sanitary bypass pumping station. These important upgrades will help reduce the impact of flooding for approximately 30,000 people who live and work in the LaSalle area. This project is also expected to save \$7.63 for every dollar invested in long-term savings on flood-related recovery and replacement costs.

## **Current Funding Levels and Infrastructure Deficits**

Table 36 summarizes how current funding levels compare with funding required for each asset category. At existing levels, LaSalle is funding 81% of annual capital requirements for its five core asset categories. This creates a total annual funding deficit of \$2.7 million for both tax- and rate-funded asset categories.

Asset Category	Annual Capital Requirements	Average Annual Funding Available	Annual Infrastructure Deficit	Funding Level
Road Network	\$5,778,813	\$5,355,200	\$423,613	93%
Bridges & Culverts	\$768,325	\$1,074,400	-\$306,075	140%
Stormwater Network	\$4,215,343	\$2,137,000	\$2,078,343	51%
Water Network	\$1,882,248	\$1,780,000	\$102,248	95%
Sanitary Network	\$2,130,110	\$1,690,000	\$440,110	79%
Total	\$14,774,838	\$12,036,600	\$2,738,238	81%

Table 36 Current Funding Position vs. Required Funding

Table 37 compares LaSalle's target vs. actual reinvestment rates. It shows that, while LaSalle's actual reinvestment rates are below the system-generated targets, they are well-within the CIRC recommended range for each asset category and are higher than other municipalities based on CIRC's 2016 average.

#### Table 37 Target vs. Actual Reinvestment Rates

Asset Category	System-generated Target Reinvestment Rate	LaSalle Actual Reinvestment Rate	CIRC Range	CIRC 2016 Municipal Average
Road Network	3.9%	3.6%	2.0%-3.0%	1.1%
Bridges & Culverts	1.4%	1.9%	1.0%-1.5%	0.8%
Stormwater Network	2.0%	1.0%	1.0%-1.3%	0.3%
Water Network	2.1%	2.0%	1.1%-2.5%	0.9%-1.1%
Sanitary Network	2.0%	1.6%	1.0%-2.5%	0.7%-1.4%

## **Closing Funding Gaps Core Assets**

Eliminating annual infrastructure funding shortfalls is a difficult and long-term endeavour for municipalities. It can require many years to reach full funding for current assets.

This section outlines how the Town of LaSalle can close annual funding deficits using ownsource revenue streams, i.e., property taxation and utility rates, and without the use of additional debt for existing assets. Separate analysis is provided for tax- and rate-funded assets.

## **Tax-Funded Assets**

For 2022, the Town of LaSalle's forecasted property tax revenue totals \$40,131,900. Annual capital requirements for tax-funded categories total \$10,762,481 against available funding of \$8,566,600. This creates an annual funding deficit of \$2,195,881. To close this annual gap, property tax revenue would need to increase by 5.5%. This would allow LaSalle to meet 100% of the average annual requirements for tax-funded categories.

Table 38 Increase Needed in Property Taxation Revenue to Meet Annual Infrastructure Needs

2022 Property Taxation Revenue	Additional Revenue Needed for Infrastructure	% Increase Needed
\$40,131,900	\$2,195,881	5.5%

To achieve this increase, several scenarios have been developed using phase-in periods ranging from five to 20 years. Shorter phase-in periods may place too high a burden on taxpayers, whereas a phase-in period beyond 20 years may see a continued deterioration of infrastructure, leading to larger backlogs.

Table 39 Phasing in Tax Increases **Phase-in Period Total % Increase Needed in Annual Property Taxation Revenues** 5 Years 10 Years

Funding 100% of annual capital requirements ensures that major capital events, including replacements, are completed as required. Under this scenario, projects are unlikely to be deferred to future years. This delivers the highest asset performance and customer levels of service.

1.1%

0.5%

15 Years

0.4%

20 Years

0.3%

### **Rate-Funded Assets**

For 2022, the Town of LaSalle's forecasted water rate revenues total \$6,261,300. Annual capital requirements for the water network total \$1,882,248, against available funding of \$1,780,000. This creates an annual funding deficit of \$102,248. To close this annual gap, the Town's water revenues would need to increase by 1.6%. This would allow LaSalle to meet 100% of the average annual requirements for water infrastructure.

Similarly, wastewater rate revenues are forecasted to be \$4,367,700 in 2022. Average annual requirements for LaSalle's wastewater assets total \$2,130,110, against available funding of \$1,690,000, creating an annual deficit of \$440,110. Rate revenues would need to increase by 10.1% to close this funding gap.

Table 40 Increase Needed in Water and Wastewater Rate Revenues to Meet Annual Infrastructure Needs				
Category	2022 Rate Revenues	Additional Revenue Needed for Infrastructure	% Increase Needed	
Water Network	\$6,261,300	\$102,248	1.6%	
Sanitary Network	\$4,367,700	\$440,110	10.1%	

To achieve these increases, several scenarios have been developed using phase-in periods ranging from five to 20 years. As with tax-funded assets, short phase-in periods may require excessive rate increases, whereas more protracted timeframes may lead to larger backlogs and more unpredictable spending on emergency repairs and replacements.

#### Total % Increase **Phase-in Period** Category **Required in Rate** 5 Years 10 Years 20 Years 15 Years Revenues 1.6% 0.3% 0.2% 0.1% 0.1% 10.1% 1.9% 1.0% 0.6% 0.5%

#### Table 41 Phasing in Rate Increases

### Lowering Target Funding Levels

The above scenarios assume that the Town should target full funding for the five core asset classes analyzed in this AMP. That is, it should strive to meet 100% of its average annual requirements of \$14.8 million. If this target funding level is reduced, the total tax revenue and rate increases required would also decrease. However, this approach is not desirable as it reduces the Municipality's financial capacity to maintain its infrastructure in a state of good repair, yielding the following potential consequences:

- lower levels of service, including reduced asset performance and increased rate of asset failures;
- with a longer replacement cycle, assets may remain in service beyond their useful life;
- continuation of the 'worst-first' or reactive approach to infrastructure management and project selection;
- reduced customer service levels and increases in citizen complaints;
- potential reputational damage;
- increased risk to public health and safety;
- project deferrals or cancellations, leading to further accumulation of existing infrastructure backlogs.

#### **Infrastructure Backlogs**

The annual tax and rate increases proposed are designed to eliminate annual infrastructure deficits. However, they do not address existing backlogs. Figure 46 shows that the current infrastructure backlog totals approximately \$27 million across core infrastructure. However, as sanitary assets did not have condition assessment data available, age was used to estimate backlog figures. As a result, the figure below may be an under- or overstatement of actual asset needs. Condition assessment data will be essential in developing more accurate and credible estimates.



Figure 45 Current Infrastructure Backlog by Asset Category

Eliminating backlogs will require additional funding and project prioritization, ideally through continuous improvements and application of LaSalle's risk models to augment staff judgement. This risk-based approach will ensure that project selection is objective, supports delivery of the Town's service level targets, and is in line with long-term strategic objectives.

## **Reserve Levels and Use of Debt**

Table 42 summarizes the size of current infrastructure reserves for the five core asset categories. Across all asset categories in this AMP, infrastructure reserves total \$37.8 million, or 6.2% of the total current replacement value of assets. These reserves are available for use for various infrastructure-related expenditures as needed and for potential tax stabilization.

Table 42 Infrastructure Reserve Levels	
Reserve	Closing Balance at December 31, 2021
Roads & Bridges	\$10,654,394
Roads	\$367,191
Storm Water	\$7,801,170
Water (excludes Water Emergency Reserve)	\$10,854,061
Sanitary	\$8,116,510
Total	\$37,793,326

To put this in perspective, using \$500,000 as an average home price for Windsor-Essex, the typical homeowner in LaSalle would have approximately \$31,000 on hand for major housing expenditures.

There is considerable debate in the municipal sector on the appropriate level of reserves that an organization should have on hand. No clear guideline has gained widespread acceptance. Factors that LaSalle should consider when determining its capital reserve requirements include breadth of services provided today and in the future; age and condition of infrastructure; use and level of debt; economic condition and outlook; and internal reserve and debt policies.

## Recommendations and Key Considerations

## **Financial Strategies**

- 1. Review feasibility of adopting a full-funding scenario that achieves 100% of average annual requirements for the core asset categories analyzed in this AMP. This involves:
  - a. implementing a 1.1% annual tax increase over a 5-year phase-in period and allocating the full increase in revenue toward tax-funded asset categories;
  - b. implementing a 0.3% rate increase for water, and a 1.9% increase for sanitary, over a 5-year phase-in period;
  - c. continued allocation of OCIF and CCBF funding as previously outlined in Table 35;
  - d. using risk frameworks and staff judgement to prioritize projects, particularly to aid in elimination of existing infrastructure backlogs;

We note that the above recommendations do not account for cost increased due to inflation, supply chain issues, and fluctuations in commodity prices.

## Asset Management Program Development

- The Town of LaSalle has completed a comprehensive corporate asset management strategy and a detailed data gap analysis of each asset category. The strategy contains a prioritized list of recommendations to help improve the Town's asset management maturity. Of particular significance is addressing critical data gaps to ensure the inventory is complete, current, and accurate. These include:
  - a. Improve componentization of buildings and facilities to allow for more accurate long-term forecasting at the individual asset level (e.g., components and elements)
  - b. Regularly integrate asset condition and other attribute data with the Town's asset register, Citywide.
  - c. Asset management planning is highly sensitive to replacement costs. Periodically update replacement costs based on recent projects, invoices, or estimates, as well as condition assessments, or any other technical reports and studies. Material and labour costs can fluctuate due to local, regional, and broader market trends, and substantially so during major world events. As a result, accurately estimating the replacement cost of like-for-like assets can be challenging. Ideally, several recent projects over multiple years should be used. Staff judgement and historical data can help attenuate extreme and temporary fluctuations in cost estimates and keep them realistic.

- 2. Continuously review, refine, and calibrate lifecycle and risk profiles to better reflect actual practices and improve capital projections. In particular:
  - a. the timing of various lifecycle events, the triggers for treatment, anticipated impacts of each treatment, and costs;
  - b. the various attributes used to estimate the likelihood and consequence of asset failures, and their respective weightings.
- Similar to replacement costs, an asset's established serviceable life can have dramatic impacts on all projections and analyses, including condition, long-range forecasting, and financial recommendations. Periodically reviewing and updating these values to better reflect in-field performance and staff judgement is recommended.
- 4. Risk models and matrices can play an important role in identifying high-value assets, and developing an action plan which may include repair, rehabilitation, replacement, or further evaluation through condition assessments. As a result, project selection and the development of multi-year capital plans can become more strategic and objective. Initial models have been built into Citywide for all asset groups. These models reflect current data, which was limited. As the data evolves and new attribute information is obtained, these models should also be refined and updated.
- 5. Although Ontario Regulation 588/17 requires reporting on specific, prescribed KPIs for the Town's core assets, municipalities have discretion on the KPIs they select to track the performance of their non-core assets, such as buildings and vehicles. This information will be required for the 2024 iteration of the AMP. KPIs should be established for all non-core asset groups to support regulatory compliance. Further, as available, data on current performance should be centralized and tracked to support any calibration of service levels ahead of O. Reg's 2025 requirements on proposed levels of service.

## **Non-Core Assets**

## **Facilities**

The Town is responsible for the operations and capital upkeep of several facilities used both for municipal operations and public services. Facilities include:

**Town Municipal Office** 

Fire Hall

**Police Headquarters** 

**Recreation and Community Centres** 

Public Works

The Town facility assets are recorded in an asset management software system. The following table provides summary information about facility assets based on a December 2023 effective date:

### **Inventory and Valuation**

Table 43 summarizes the quantity and current replacement cost of the Town's various facilities assets as available in its primary asset management register, Citywide.

Table 43 Detailed Asset Inventory - Facilities

Segment	Quantity	Primary Replacement Cost Method	Replacement Cost
General Government	1	CPI	\$17,797,200
Public Works	1	CPI	\$10,132,600
Park & Recreation Services	6	CPI	\$45,329,300
Protective Services	3	CPI	\$11,410,700
Total			\$84,669,800

## **Asset Condition**

Figure 47 summarizes the replacement cost-weighted condition of the Town's facilities. Based on age-based condition, 71% of facility assets are in fair or better condition; the remaining 27% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.

#### Figure 47 Asset Condition - Facilities



### Age Profile

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

Figure 48 illustrates the average current age of each asset type and its estimated useful life.

Asset Component Type	Estimated Useful Life	Average Age (weighted by replacement cost)
Interior Features (flooring and fixtures)	10 years	10.8 years
Interior Features (furniture and fixtures)	15 years	8.8 years
Mechanical (heating, cooling, plumbing, electrical)	20 years	11 years
Arenas and Pools	25 years	15 years
Structural Component of Building	50 years	12 years

Figure 48 Estimated Useful Life vs. Asset Age - Facilities

The useful life of each asset component was determined by the depreciation rates used for accounting purposes.

## Lifecycle Management Strategy

The Town's facilities assets are managed through the following maintenance, inspection, rehabilitation, and replacement processes:

Activity Type	Description of Current Strategy
	Inspections and servicing are completed as per a pre-determined timetable which meets or exceeds minimum maintenance standards depending on a variety of factors. The municipality works with their service contractors to establish the schedule to minimize unscheduled repairs and maximize life expectancy. Examples include HVAC inspections conducted quarterly or in some cases bi-monthly; generator checks conducted monthly and more detailed testing bi- annually, elevators conducted monthly, etc.
Inspection	Servicing reports are reviewed by management staff and typically most if not, all recommendations are accepted and followed.
	Building Condition Assessments (BCA) are completed on all facility assets periodically. The data collected through these assessments identifies recommended repairs and replacement schedules. This information is central to the selection of long-term capital projections. In some cases, the BCA recommends more detailed studies to better understand the existing state, functionality, and risks. This can assist with developing infrastructure management solutions accordingly.
Rehabilitation & Replacement	Historically many asset replacements have been reactive based on asset component failure. As BCA are completed the Town intends to become more proactive in their asset lifecycle activities.
	Currently, capital projects are forecasted based on a 10-year planning horizon. Generally, clarity of projects is highest in the first 1-4 years of the plan with projects planned in years 5 and beyond more likely to change over time.

## **Forecasted Long-term Replacement Needs**

Figure 49 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's facilities. This analysis was run until 2073 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$3.1 million for all facilities. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

These projections are based on available data, such as age, replacement costs, and expected useful life. They are designed to provide a long-term overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner.



Figure 49 Forecasted Capital Replacement Requirements - Facilities: 2024-2073
#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
General Government	\$4.0m	\$0.0	\$37.0k	\$0.0	\$0.0	\$1.0m	\$16.0k	\$1.5k	\$55.0k	\$0.0
Public Works	\$984.8k	\$0.0	\$0.0	\$0.0	\$9.8	\$6.2k	\$0.0	\$0.0	\$0.0	\$4.5k
Parks & Recreation	\$0.0	\$286.3k	\$38.2k	\$336.0k	\$7.5m	\$9.5k	\$151.0k	\$72.8k	\$1.0mk	\$5.1m
Protective Services	\$1.9m	\$0.0	\$0.0	\$84.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Total	\$6.9m	\$286k	\$75k	\$420k	\$7.5m	\$1.0m	\$167k	\$74k	\$1.0m	\$5.1m

Table 44 System-generated 10-Year Capital Replacement Forecast - Facilities

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2024-2029 Capital Plan. Data beyond 2029 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Operating & Maintenance										
Wages and Benefits	\$1.7m	\$2.0m	\$2.0m	\$2.1m	\$2.2m	\$2.2m	\$2.3m	\$2.4m	\$2.5m	\$2.6m
Facility Expenses	\$2.5m	\$2.6m	\$2.6m	\$2.7m	\$2.8m	\$2.8m	\$2.9m	\$3.0m	\$3.0m	\$3.1m
Equipment Expenses	\$208k	\$212k	\$216k	\$220k	\$225k	\$229k	\$233k	\$238k	\$243k	\$248k
Sub-tota	al \$4.4m	\$4.8m	\$4.8m	\$5.0m	\$5.2m	\$5.2m	\$5.4m	\$5.6m	\$5.7m	\$5.9m
Capital	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m	\$3.4m
Sub-tota	al \$3.4m	\$3.4m								
Tota	al \$7.8m	\$8.2m	\$8.2m	\$8.4m	\$8.7m	\$8.7m	\$8.8m	\$9.0m	\$9.1m	\$9.3m

Table 45 Planned Capital, Operating, and Maintenance Expenditures- Facilities

Facilities expenses include maintenance to utility infrastructure (ie: electrical, plumbing, and natural gas) as well as repair of doorways, flooring, roofing, interior and exterior wall repair (including painting), etc. This constant ongoing maintenance, which includes cleaning, preserves facilities in good repair.

The equipment varies significantly and includes but is not limited to facilities related to arenas, aquatics and fitness. The equipment also covers a wide range of unique pieces that includes HVAC systems, lighting, arena refrigeration, sound systems, etc. Some maintenance activities are dictated through regulation and in other cases we meet or exceed manufacturer's recommendations. Equipment expenses rise as equipment becomes dated and parts become more difficult to find. In addition, some of our equipment is very complicated and/or requires specialized servicing and training that is beyond our staff expertise. Ensuring safe and properly operating equipment contributes to fewer disruptions in service.

#### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining and replacement costs. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager)



Figure 50 Risk Matrix - Facilities

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs •
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting • reputational damage

## **Levels of Service**

The tables that follow summarize LaSalle's selected metrics and levels of service under Ontario Regulation 588/17.

Core Value	Level of Service Statement	Community Level of Service	TechnicalLevel of Service
Quality	Appropriate actions and interventions are taken to ensure the regular safe use of facility assets so that they can provide important services.	Using recent assessed condition information vehicle assets range from very poor (20%) to very good (11%) and are on average in fair condition. Facility assets include diverse assets that service the Town's protection services, public works, parks and recreation and general government departments.	Weighted Average Condition of Assets: 55
Sustainability	There are long-term plans in place for the renewal and replacement of facilities assets	Facility investments are generally planned 10 years out and consider the asset's age, condition, utility, and cost-benefit analysis of replacement.	Current vs Target Capital Reinvestment Rate 0.75% vs 4%

#### Table 46 Ontario Regulation 588/17 Levels of Service - Facilities

# **Fleet and Fleet Equipment**

The Town owns a variety of fleet and fleet equipment assets that are central to the Towns daily operations. The Town of LaSalle's Fleet and Fleet Equipment has a current replacement cost of \$9.7 million. For reporting purposes these assets have been segmented based on similar function. These segments, and examples of common assets included in them, is detailed below:

Transportation Services: predominately comprised of pick-up, heavy duty pick up trucks dump trucks and snow plows.

Environmental Services: predominately comprised of cargo vans, pick-up and heavy-duty pickup trucks.

Parks: a small assortment of pick-up trucks to support the transportation and work requirements of parks and recreation staff.

Protective Services: an assortment of Fire trucks, including Engines, Ladder trucks and Rescue vehicles and Command vehicles. Also included are fleet vehicles utilized by Building services, By-Law Enforcement and LaSalle Police Services.

#### **Inventory and Valuation**

Table 47 summarizes the quantity and current replacement cost of the Town's various fleet assets as available in its primary asset management register, Citywide.

Table 47 Detailed Asset Inventory – Fleet and Fleet Equipment	

Segment	Quantity	Primary Replacement Cost Method	Replacement Cost
Transportation Services	24	CPI	\$3,133,812
Environmental Services	10	CPI	\$577,484
Park Services	15	CPI	\$704,644
Protective Services	35	CPI/User Defined	\$5,355,024
Total			\$9,770,964

## **Asset Condition**

Figure 51 summarizes the condition of the Town's fleet and fleet equipment. Most fleet and fleet equipment assets have been for condition by the Town's staff mechanics, where no condition assessment exists age- based condition has been utilized. Based on this combination of assessed and age-based condition approach, 70% of fleet and fleet equipment assets are in fair or better condition; the remaining 30% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 51 Asset Condition - Fleet and Fleet Equipment

## Age Profile

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

Figure 52 illustrates the average current age of each asset type and its estimated useful life.

Asset Component Type	Estimated Useful Life	Average Age (weighted by replacement cost)
Light Duty/ Medium Duty (low volume) Fleet	10 years	7 years
Light Duty(high volume)/Medium Duty Fleet	5-8 years	10 years
Specialized Fleet (Fire)	15-25 years	15 years

The useful life of each asset component was determined by the depreciation rates used for accounting purposes.

## Lifecycle Management Strategy

The Town's fleet assets excluding LaSalle Fire and LaSalle Police Services are managed through the following maintenance, inspection, rehabilitation, and replacement processes:

Activity Type	Description of Current Strategy
	Light duty vehicles (ex Pickup Trucks) are inspected three times per year.
Maintenance & Inspection	Heavy duty vehicles (ex Plow Trucks) are inspected two times per year.
	Additional fleet inspections occur from time to time when issues with each specific unit come up. These are typically also completed by on- staff mechanics.
	Light duty vehicles – 10 years
	Heavy duty vehicles – 10 years
Rehabilitation & Replacement	Fleet replacement decisions consider asset downtime, maintenance costs, and value on-trade in against the total cost of ownership and the asset's existing utility. A well performing fleet asset will continue to be utilized beyond its expected useful life; in contrast a poor performing asset may be replaced in advance of its expected useful life.

#### **Forecasted Long-term Replacement Needs**

Figure 53 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's fleet. This analysis was run until 2073 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$891,000 for fleet. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

These projections are based on available data, such as age, replacement costs, and expected useful life. They are designed to provide a long-term overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner.



Figure 53 Forecasted Capital Replacement Requirements - Fleet: 2024-2073

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Transportation Services	\$494.0k	\$41.0k	\$619.7k	\$327.5k	\$292.4k	\$125.7k	\$0.0	\$328.9k	\$520.5k	\$358.9k
Environmental Services	\$79.6k	\$34.8k	\$91.4k	\$0.0	\$0.0	\$84.9k	\$127.5k	\$57.6k	\$0.0	\$34.8k
Parks& Recreation	\$78.7k	\$8.3k	\$106.8k	\$42.8k	\$48.7k	\$108.0k	\$60.8k	\$228.4k	\$65.9k	\$88.2k
Protective Services	\$161.7k	\$120.0k	\$95.9k	\$0.0	\$1.9m	\$1.2m	\$588.4k	\$153.5k	\$0.0	\$111.5k
Total	\$814.0k	\$204.1k	\$913.8k	\$370.3k	\$2.24m	\$1.5m	\$776.7k	\$768.4k	\$586.4k	\$593.4k

Table 48 System-generated 10-Year Capital Replacement Forecast - Fleet

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2024-2029 Capital Plan. Data beyond 2029 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Operating & Maintenance										
Wages and Benefits	\$234k	\$241k	\$248k	\$255k	\$262k	\$269k	\$277k	\$285k	\$293k	\$303k
Equipment Expenses	\$602k	\$617k	\$632k	\$648k	\$664k	\$680k	\$697k	\$714k	\$732k	\$750k
Sub-to	otal \$836k	\$858k	\$880k	\$903k	\$926k	\$949k	\$974k	\$999k	\$1.02m	\$1.05m
Capital	\$891k	\$891k	\$891k	\$891k	\$891k	\$891k	\$891k	\$891k	\$891k	\$3.4m
Sub-to	otal \$891k	\$891k	\$891k							
Τα	otal \$1.7m	\$1.7m	\$1.8m	\$1.8m	\$1.8m	\$1.8m	\$1.9m	\$1.9m	\$1.9m	\$1.9m

Table 49 Planned Capital, Operating, and Maintenance Expenditures- Fleet

Equipment expenses include fuel, fuels systems, maintenance, mechanic supplies and small capital equipment. The equipment covers a wide range of unique pieces such as light duty, medium duty and specialized vehicles. Of these vehicles many are outfitted with additional equipment. Equipment (maintenance) expenses rise as equipment becomes dated and parts become more difficult to find. In addition, some of our equipment is very complicated and/or requires specialized servicing and training that is beyond our staff expertise. Ensuring safe and properly operating equipment contributes to fewer disruptions in service.

#### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining and replacement costs. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager).



Figure 54 Risk Matrix - Fleet

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs •
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

## **Levels of Service**

The tables that follow summarize LaSalle's selected metrics and levels of service under Ontario Regulation 588/17.

Core Value	Level of Service Statement	Community Level of Service	TechnicalLevel of Service
Quality	Appropriate actions and interventions are taken to ensure the regular safe use of fleet assets so that they can provide important services.	Using recent assessed condition information fleet assets range from very poor (8%) to very good (56%) and are on average in fair condition. Fleet assets include diverse assets that service the Town's protection services, public works, parks and recreation and general government departments.	Weighted Average Condition of Assets: 48
Sustainability	There are long-term plans in place for the renewal and replacement of fleet assets	Fleet investments are generally planned 10 years out and consider the asset's age, condition, utility, and cost-benefit analysis of replacement.	Current vs Target Capital Reinvestment Rate: 6.21% Vs. 9.12%

#### Table 50 Ontario Regulation 588/17 Levels of Service - Fleet

# **Machinery and Equipment**

The Town owns a variety of machinery and equipment assets. These assets are primarily utilized by parks and recreation, transportation services, environmental services and protective services. All of these assets are important to the Town's daily operations and the Towns effectiveness of providing a high level of service. Town of LaSalle's Machinery and Equipment has a current replacement cost of \$14.1 million. For reporting purposes these assets have been segmented based on similar function. These segments, and examples of common assets included in them, is detailed below:

Transportation Services: predominately comprised of large equipment such loaders, graders and other equipment such as trailers, storage containers and sign boards.

Environmental Services: predominately comprised of pumps, generators, transmission, and detection equipment.

Parks & Recreation: various equipment to operate and maintain parks and various assets at the Town's recreational complex including fitness equipment and equipment to operate the ice pads and pool.

Protective Services: assets used by protective services include radios, extraction equipment and other assets related to fire and police services.

#### **Inventory and Valuation**

Table 51 summarizes the quantity and current replacement cost of the Town's various machinery and equipment assets as available in its primary asset management register, Citywide.

Segment	Quantity	Primary Replacement Cost Method	Replacement Cost
Environmental Services	17	CPI	\$3,599,023
Park & Recreation Services	163	CPI	\$4,644,917
Protective Services	15	CPI	\$1,207,046
Transportation Services	72	CPI	\$4,684,547
Total			\$14,135,533

Table 51 Detailed Asset Inventory – Machinery and Equipment

## **Asset Condition**

Figure 55 summarizes the condition of the Town's machinery and equipment. Most machinery and equipment assets have been for condition by the Town's staff mechanics, where no condition assessment exists age- based condition has been utilized. Based on this combination of assessed and age-based condition approach, 85% of machinery and equipment assets are in fair or better condition; the remaining 15% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 55 Asset Condition – Machinery and Equipment

## Age Profile

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

Figure 56 illustrates the average current age of each asset type and its estimated useful life.

Asset Component Type	Estimated Useful Life	Average Age (weighted by replacement cost)
Environment Services	10-20 years	12 years
Parks and Recreation Services	10-20 years	7 years
Protective Services	4-20 years	15 years
Transportation Services	10-20 years	10 years

Figure 56 Estimated Useful Life vs. Asset Age – Machinery and Equipment

The useful life of each asset component was determined by the depreciation rates used for accounting purposes.

#### Lifecycle Management Strategy

The Town's Machinery and Equipment assets excluding LaSalle Fire and LaSalle Police Services are managed through the following maintenance, inspection, rehabilitation, and replacement processes:

Activity Type	Description of Current Strategy
	Machinery and equipment assets used in the summertime (i.e/ mowers) are inspected each spring.
	All identified repairs are completed in house.
Maintenance & Inspection	Staff are required to complete pre-use inspections of all commercial machinery and equipment assets. Any identified issues are escalated to supervisory review and if needed to the mechanic for inspection and safety determination.
	All staff are trained in Standard Operating Procedures (SOP) for each equipment. Upon use, staff are expected to complete a visual inspection of the assets based on the SOP.
	Where an asset is in otherwise good repair, failing components may be rehabilitated or replaced.
Rehabilitation & Replacement	To ensure there are equipment back-ups on hand, the Town's replacement schedule seeks where possible to have two assets of the same type with one older and other newer. This reduces the chances of both assets failing simultaneously and mitigates resultant operational impacts.
	Replacement decisions consider the assets age, condition, and performance.

#### **Forecasted Long-term Replacement Needs**

Figure 57 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's machinery and equipment. This analysis was run until 2073 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$948,000 for machinery and equipment. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

These projections are based on available data, such as age, replacement costs, and expected useful life. They are designed to provide a long-term overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner.



Figure 57 Forecasted Capital Replacement Requirements – Machinery and Equipment: 2024-2073

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Transportation Services	\$0.0	\$193.6k	\$37.1k	\$36.5k	\$362.3k	\$214.7k	\$71.6k	\$145.6k	\$133.6k	\$134.3k
Environmental Services	\$12.3k	\$0.0	\$16.3k	\$189.1k	\$78.4k	\$0.0	\$21.4k	\$8.2k	\$26.9k	\$17.9k
Parks& Recreation	\$27.5k	\$147.9k	\$457.3k	\$23.1k	\$265.6k	\$163.0k	\$110.1k	\$543.5k	\$187.6k	\$539.2k
Protective Services	\$0.0	\$32.9k	\$0.0	\$0.0	\$240.2k	\$2.5k	\$32.1k	\$0.0	\$192.2k	\$99.5k
Total	\$39.8k	\$374.4k	\$510.7k	\$248.7k	\$946.5k	\$380.2k	\$697.2k	\$697.3k	\$540.3k	\$790.9k

Table 52 System-generated 10-Year Capital Replacement Forecast – Machinery and Equipment

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2024-2029 Capital Plan. Data beyond 2029 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Operating & Maintenance											
Wages and Benefits		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Equipment Expenses		\$602k	\$617k	\$632k	\$648k	\$664k	\$680k	\$697k	\$714k	\$732k	\$750k
	Sub-total	\$602k	\$617k	\$632k	\$648k	\$664k	\$680k	\$697k	\$714k	\$732k	\$750k
Capital		\$183k	\$188k	\$192k	\$197k	\$202k	\$207k	\$212k	\$217k	\$223k	\$228k
	Sub-total	\$183k	\$188k	\$192k	\$197k	\$202k	\$207k	\$212k	\$217k	\$223k	\$228k
	Total	\$785k	\$805k	\$824k	\$845k	\$866k	\$887k	\$909k	\$931k	\$955k	\$978k

Table 53 Planned Capital, Operating, and Maintenance Expenditures- Machinery & Equipment

Equipment expenses include fuel, fuels systems, maintenance, mechanic supplies and small capital equipment. The equipment covers a wide range of unique pieces such as light duty, medium duty and specialized vehicles. Of these vehicles many are outfitted with additional equipment. Equipment (maintenance) expenses rise as equipment becomes dated and parts become more difficult to find. In addition, some of our equipment is very complicated and/or requires specialized servicing and training that is beyond our staff expertise. Ensuring safe and properly operating equipment contributes to fewer disruptions in service.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining and replacement costs. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager).



Figure 58 Risk Matrix - Machinery & Equipment

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

## Levels of Service

The tables that follow summarize LaSalle's selected metrics and levels of service under Ontario Regulation 588/17.

Core Value	Level of Service Statement	Community Level of Service	TechnicalLevel of Service
Quality	Appropriate actions and interventions are taken to ensure the regular safe use of machinery and equipment assets so that they can provide important services.	Using age-based condition and recent assessed condition information where available machinery and equipment assets range from very poor to very good (95%) and are on average in fair (52%) condition. Machinery and Equipment assets include diverse assets that service the Town's protection services, environmental services, parks and recreation and transportation services.	Weighted Average Condition of Assets: 52%
Sustainability	There are long-term plans in place for the renewal and replacement of machinery and equipment assets.	Fleet investments are generally planned 10 years out and consider the asset's age, condition, utility, and cost-benefit analysis of replacement.	Current vs Target Capital Reinvestment Rate: 1.05%% Vs. 6.71%

#### Table 54 Ontario Regulation 588/17 Levels of Service - Machinery & Equipment

# **Information Technology Equipment**

The Town owns a variety of technology equipment assets that are critical to the internal operations of the Town providing means of communication, organization, and execution for operations and public infrastructure projects. The Town of LaSalle's Technology Equipment has a current replacement cost of \$3.7 million. For reporting purposes these assets have been segmented into two groups based on similar function software and hardware.

### **Inventory and Valuation**

Table 55 summarizes the quantity and current replacement cost of the Town's various information technology assets as available in its primary asset management register, Citywide.

Segment	Quantity	Primary Replacement Cost Method	Replacement Cost
Software	12	CPI	\$533,197
Hardware	111	CPI	\$3,213,262
Total			\$3,746,459

Table 55 Detailed Asset Inventory – Information Technology Equipment

## **Asset Condition**

Figure 59 summarizes the condition of the Town's information technology equipment. Agebased condition assessment has been utilized for software and hardware equipment. Based on this condition assessments where available and age-based condition approach, 97% of information technology equipment assets are in fair or better condition; the remaining 3% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.



Figure 59 Asset Condition – Information Technology Equipment

#### Age Profile

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

Figure 60 illustrates the average current age of each asset type and its estimated useful life.

Asset Component Type	Estimated Useful Life	Average Age (weighted by replacement cost)
Software	4-10 years	9 years
Hardware	4-10 years	7.5 years

Figure 60 Estimated Useful Life vs. Asset Age - Information Technology Equipment

The useful life of each asset component was determined by the depreciation rates used for accounting purposes.

#### Lifecycle Management Strategy

The Town's Information Technology assets are managed through the following maintenance, inspection, rehabilitation, and replacement processes:

Activity Type	Description of Current Strategy
Maintenance & Inspection	Information Technology equipment inspections and maintenance are scheduled as well as performed on an ongoing basis to promote safe, secure and the required performance capability that meets the needs of the municipality.
Rehabilitation & Replacement	Assets are replaced on an as needed basis or as part of a larger replacement program. Replacement is generally based on the asset's age relative to its expected useful life or in the event of asset failure. Other considerations also include the user's needs and whether existing assets can meet that need.

#### **Forecasted Long-term Replacement Needs**

Figure 61 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's Technology Equipment. This analysis was run until 2073 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$375,800 for Technology Equipment. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

These projections are based on available data, such as age, replacement costs, and expected useful life. They are designed to provide a long-term overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner.



Figure 61 Forecasted Capital Replacement Requirements – Information Technology Equipment: 2024-2073

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment		2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Information Technology Equipment		\$605k	\$69.4k	\$22.9k	\$267k	\$772k	\$69.4k	\$22.k	\$267.5k	\$863.3k	\$92.8k
	Total	\$605k	\$69.4k	\$22.9k	\$267k	\$772k	\$69.4k	\$22.k	\$267.5k	\$863.3k	\$92.8k

Table 56 System-generated 10-Year Capital Replacement Forecast – Information Technology Equipment

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2024-2029 Capital Plan. Data beyond 2029 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Operating & Maintenance										
Wages and Benefits	\$791k	\$813k	\$835k	\$858k	\$881k	\$906k	\$930k	\$955k	\$980k	\$999k
Communication, Licensing, Equipment and other Information Technology Expenses	\$799k	\$860k	\$923k	\$934k	\$946k	\$958k	\$970k	\$982k	\$994k	\$1.0m
Sub-total	\$1.59m	\$1.67m	\$1.76m	\$1.80m	\$1.83m	\$1.86m	\$1.90m	\$1.94m	\$1.97m	\$1.99m
Capital	\$376k									
Sub-total	\$376k									
Total	\$1.9m	\$2.0m	\$2.1m	\$2.2m	\$2.2m	\$2.2m	\$2.3m	\$2.3m	\$2.3m	\$2.4m

Table 57 Planned Capital, Operating, and Maintenance Expenditures- Information Technology Equipment

Information technology communication expenses include multiple forms of communication with respect to operating activities including corporate land and mobile phone services. Licensing expenses covers the wide range of software licensing used in municipal operations, including financial, administrative, and operational software used in providing environmental, recreation and protective services. In addition, the equipment and information services continue to increase in complexity and requires specialized servicing and training. Ensuring safe, secure, and properly operating information technology equipment contributes to the Town's service levels.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining and replacement costs. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager).



Figure 62 Risk Matrix – Information Technology Equipment

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

## **Levels of Service**

The tables that follow summarize LaSalle's selected metrics and levels of service under Ontario Regulation 588/17.

Core Value	Level of Service Statement	Community Level of Service	TechnicalLevel of Service
Quality	Appropriate actions and interventions are taken to ensure the regular safe use of information technology assets so that they can provide important services.	Using recent age-based condition information technology assets range from very poor (1%) to very good (44%) and are on average in good condition. Information technology assets include software and hardware assets that service all the Town's operations.	Weighted Average Condition of Assets: 61%
Sustainability	There are long-term plans in place for the renewal and replacement of information technology assets.	Information technology investments are generally planned 10 years out and consider the asset's age, condition, utility, and cost- benefit analysis of replacement.	Current vs Target Capital Reinvestment rate: 6.61% vs 10%

#### Table 58 Ontario Regulation 588/17 Levels of Service – Information Technology Equipment

# **Land Improvement**

Land Improvement assets represent a variety of asset types that serve to improve the utility and enjoyment of outdoor spaces. Land Improvement assets are managed by several different departments with the shared goal of keeping assets in a state of good repair, through ongoing maintenance, repair, and replacement. The Town facility assets are recorded in an asset management software system. The following table provides summary information about facility assets based on a December 2023 effective date:

### **Inventory and Valuation**

Table 59 summarizes the quantity and current replacement cost of the Town's various land improvement assets as available in its primary asset management register, Citywide.

Segment	Quantity	Primary Replacement Cost Method	Replacement Cost
Parks, Fields and Courts	146	CPI	\$19,319,939
Landscape and Streetscape	27	CPI	\$2,688,102
Parking Lots	24	CPI	\$1,824,484
Total			\$23,832,525

Table 59 Detailed Asset Inventory - Land Improvement

## Asset Condition

Figure 63 summarizes condition of the Town's land improvements. Based on age-based condition, 22% of facility assets are in fair or better condition; the remaining 78% of assets are in poor to very poor condition. These assets may be candidates for replacement in the short term; similarly, assets in fair condition may require rehabilitation or replacement in the medium term and should be monitored for further degradation in condition.

#### Figure 63 Asset Condition – Land Improvement



#### **Age Profile**

An asset's age profile comprises two key values: estimated useful life (EUL), or design life; and the percentage of EUL consumed. The EUL is the serviceable lifespan of an asset during which it can continue to fulfil its intended purpose and provide value to users, safely and efficiently. As assets age, their performance diminishes, often more rapidly as they approach the end of their design life.

Figure 64 illustrates the average current age of each asset type and its estimated useful life.

Asset Component Type	Estimated Useful Life	Average Age (weighted by replacement cost)
Parks, Fields and Courts	15-20 years	23.3 years
Parking Lots	15 years	22.5 years
Landscape and Streetscape	15-20 years	11.9 years

Figure 64 Estimated Useful Life vs. Asset Age - Land Improvement

The useful life of each asset component was determined by the depreciation rates used for accounting purposes.

# Lifecycle Management Strategy

The Town's facilities assets are managed through the following maintenance, inspection, rehabilitation, and replacement processes:

Activity Type	Description of Current Strategy					
Maintenance &	On a weekly basis grass is cut at Town parks. During this time, a walk- through inspection of park improvement assets is conducted, and work orders issued for identified deficiencies. The grass is cut on a 5 day rotation during rapid growth season, and a 7 day rotation during slower growth months.					
Inspection	Courts are inspected regularly, and deficiencies repaired as necessary.					
	Residents can submit concerns to the Town regarding the state of Land improvement assets such as parks, courts fields etc. Concerns are reviewed, triaged and responded to accordingly.					
Rehabilitation & Replacement	The Town of LaSalle has published and is in the process of developing a Parks and Recreation Master Plan. The purpose of doing so is to better understand current and projected future needs.					
	The Town of LaSalle continues to advance replacement and rehabilitation projects.					

#### **Forecasted Long-term Replacement Needs**

Figure 65 illustrates the cyclical short-, medium- and long-term infrastructure replacement requirements for the Town's Land Improvements. This analysis was run until 2073 to provide a multi-decade overview and capture major fluctuations. LaSalle's average annual requirements (red dotted line) total \$1.6 million for all land improvements. Although actual spending may fluctuate substantially from year to year, this figure is a useful benchmark value for annual capital expenditure targets (or allocations to reserves) to ensure projects are not deferred and replacement needs are met as they arise.

These projections are based on available data, such as age, replacement costs, and expected useful life. They are designed to provide a long-term overview of potential capital needs and should be used to support improved financial planning over several decades. It is highly unlikely that all assets will require full reconstruction or replacement. Further, with proactive lifecycle management strategies outlined previously, the life of most assets can be extended by many years in a cost-effective manner.



Figure 65 Forecasted Capital Replacement Requirements - Land Improvement: 2024-2073

#### **10-Year Replacement Needs**

The table below summarizes the projected cost of lifecycle activities (replacement only) that will need to be undertaken over the next 10 years to support current levels of service.

Segment	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Parks, Fields, and Courts	\$0.0	\$383.3k	\$5.1m	\$93.2k	\$213.5k	\$1.2m	\$16.0k	\$0.0	\$45.2k	\$187.9k
Parking Lot	\$0.0	\$0.0	\$0.0	\$258.5k	\$235.0k	\$306.5k	\$6.3k	\$0.0	\$29.8k	\$0.0
Landscape and Streetscape	\$0.0	\$0.0	\$207.9k	\$305.8k	\$0.0	\$889.0k	\$0.0	\$483.8k	\$45.2k	\$0.0
Total	\$0.0	\$383k	\$5.3m	\$657.5k	\$448.5k	\$2.4m	\$22.3k	\$483.8k	\$120.2k	\$187.9k

Table 60 System-generated 10-Year Capital Replacement Forecast - Land Improvements

These projections are generated in Citywide and rely only on data available within the system, including quantities, replacement costs, condition, and age. These can be different from actual capital forecasts. Consistent data updates, particularly condition, and asset acquisitions and disposals, will improve the alignment between the system generated expenditure requirements, and the Town's capital expenditure forecasts.

#### Planned Capital, Operating, and Maintenance Expenditures

The table below summarizes the forecasted capital, operating, and maintenance expenditures as outlined in LaSalle's 2024-2029 Capital Plan. Data beyond 2029 is further projected for the purpose of this AMP using average annual growth rates.

Expenditure	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Operating & Maintenance										
Wages and Benefits	\$1.2m	\$1.2m	\$1.3m	\$1.3m	\$1.3m	\$1.4m	\$1.4m	\$1.4m	\$1.4m	\$1.5m
Parks Maintenance Expenses	\$415k	\$417k	\$427k	\$438k	\$448k	\$459k	\$470k	\$480k	\$491k	\$501k
Vollmer Complex Expenses	\$198k	\$203k	\$208k	\$213k	\$218k	\$224k	\$230k	\$235k	\$241k	\$247k
Sub-total	\$1.8m	\$1.8m	\$1.9m	\$2.0m	\$2.0m	\$2.1m	\$2.1m	\$2.1m	\$2.1m	\$2.2m
Capital	\$1.6m									
Sub-total	\$1.6m									
Total	\$3.4m	\$3.4m	\$3.5m	\$3.6m	\$3.6m	\$3.7m	\$3.7m	\$3.7m	\$3.7m	\$3.8m

Table 61 Planned Capital, Operating, and Maintenance Expenditures- Land Improvements

Parks Maintenance expenses include park grass mowing, parks tree maintenance, inspections services, equipment rental, Town flowers, and other day-to-day activities to keep parks at current service levels.

Vollmer Complex expenses include field fertilizer, seed, paint and other miscellaneous expenses related to the day to day activities of the Vollmer soccer and baseball fields.

### **Risk Analysis**

The risk matrices below are generated using available asset data, such as condition, service life remaining and replacement costs. The risk ratings for assets without useful attribute data were calculated using only condition, service life remaining, and their replacement costs.

The matrix classifies assets based on their individual probability and likelihood of failure, each scored from 1 to 5. Their product generates a risk index ranging from 1-25. Assets with the highest criticality and likelihood of failure receive a risk rating of 25; those with lowest probability of failure and lowest criticality carry a risk rating of 1. As new data and information is gathered, the Town may consider integrating relevant information that improves confidence in the criteria used to assess asset risk and criticality.

These risk models have been built into the Town's Asset Management Database (CityWide Asset Manager).



Figure 66 Risk Matrix - Facilities

In addition to asset level risk, the Town may also face risk associated with not executing key lifecycle activities, including repairs, rehabilitation, and replacement of critical assets. These include:

- Missed opportunities for cost savings and increases in lifecycle costs
- Misallocation of funds leading to over- or under-investments
- Deferral of vital projects, or further lending and borrowing
- Accelerated asset deterioration and premature failure, which may lead to public health and safety hazards, and disruption of services to the Town's residential and commercial base
- A decline in public satisfaction with the Town's service standards and the resulting reputational damage

## **Levels of Service**

The tables that follow summarize LaSalle's selected metrics and levels of service under Ontario Regulation 588/17.

Core Value	Level of Service Statement	Community Level of Service	TechnicalLevel of Service
Quality	Appropriate actions and interventions are taken to ensure the regular safe use of land improvement assets so that they can provide important services.	Using age-based condition information land improvement assets range from very poor (64%) to very good (14%) and are on average in fair condition. Facility assets include diverse assets that service the Town's protection services, public works, parks and recreation and general government departments.	Weighted Average Condition of Assets: 31
Sustainability	There are long-term plans in place for the renewal and replacement of land improvement assets	Facility investments are generally planned 10 years out and consider the asset's age, condition, utility, and cost-benefit analysis of replacement.	Current vs Target Capital Reinvestment Rate: 2.11% Vs 6.91%

#### Table 62 Ontario Regulation 588/17 Levels of Service – Land Improvement

# **Growth Non-Core Assets**

The Town of LaSalle is a growing community, with a 2021 population of 32,721, an 8.4% increase from the last census period in 2016. The County of Essex's official plan (2014) estimates that LaSalle's population will grow to 35,470 by 2031. Total employment is expected to reach 8,303 by mid-2030.

#### Impact of Growth on Non-Core Assets

The magnitude and type of population growth will have direct implications on capital, operating, and maintenance costs associated with asset ownership. The ongoing lifecycle costs associated with these assets will vary by asset type and criticality. As part of its 2024 budget, the Town has identified \$5 million in various projects, including the purchase of a new Fire Aeriel Tower (\$2.5 million) and various other fleet purchases (\$1 million).

It is difficult to reliably estimate how additional non-core assets would increase annual expenditures related to operations and lifecycle management of the assets. Based on the Town's current annual capital, operating, and maintenance expenditures associated with each asset category, Table 21 illustrates how these costs may scale with growth using the annual reinvestment rate (total annual capital, operating, and maintenance spending per category as a percentage of current replacement cost).

Under the reinvestment rate approach, the analysis shows that, based on current replacement costs, for every \$100,000 of new fleet purchased constructed, \$17,600 would be required to fund the associated annual capital, operating, and maintenance costs.

The reinvestment rate has limitations, and the approach requires accurate and precise replacement costs. Further, the reinvestment rate can vary by asset type, and is susceptible to fluctuating market conditions, including labour, fuel, and material costs.
Table 63 Capital, Operating, and Maintenance Costs as a Percentage of Current Replacement Cost

•

Asset Category	Annual O&M expenditures	O&M expenditures as a percentage of replacement cost	Annual capital expenditures	Capital expenditures as a percentage of replacement cost	Total capital and O&M costs as a percentage of replacement cost
Facilities	\$4.4m	5.2%	\$3.4m	4.0%	9.2%
Fleet and Fleet Equipment	\$836k	8.5%	\$891k	9.1%	17.6%
Machinery and Equipment	\$602k	4.3%	\$183k	1.3%	5.4%
Information Technology Equipment	\$1.6m	40%	\$376k	9.4%	49.4%
Land Improvement	\$1.8m	7.5%	\$1.6m	6.7%	14.2%

# **Financial Strategy Non-Core Assets**

Each year, the Town of LaSalle makes important investments in its assets maintenance, renewal, rehabilitation, and replacement to ensure assets remain in a state of good repair. Given the magnitude of needs, it is common for most municipalities, including LaSalle, to experience annual shortages in funding needs. Achieving full-funding for infrastructure programs can take many years, and should be phased-in gradually to reduce excessive burden on taxpayers. LaSalle faces the added pressure of growth, which places an additional burden on programs.

This financial strategy is designed for LaSalle's existing asset portfolio, and is based on two key inputs: the average annual capital requirements and the average annual funding typically available for capital purposes. The annual requirements are based on the replacement cost of assets and their serviceable life, and where available, lifecycle modeling. This figure is calculated for each individual asset, and aggregated to develop category-level values.

Only reliable and predictable sources of funding are used to benchmark funds that may be available in any given year. For the purpose of this AMP, these funding sources include:

• property taxation

## **Annual Capital Requirements Non-Core Assets**

Table 64 outlines the total average annual capital requirements for existing assets in each asset category. Based on a replacement cost of \$171 million, annual capital requirements total \$7.6 million for the five core asset categories analyzed in this document. The table also illustrates the equivalent target reinvestment rate (TRR), calculated by dividing the system-generated annual capital requirements by the total replacement cost of each asset category. The cumulative target reinvestment for these five categories is estimated at 4.4%.

Asset Category	Replacement Cost	Annual Capital Requirements	Equivalent Target Reinvestment Rate
Facilities	\$84,669,800	\$3,383,367	4.0%
Fleet and Fleet Equipment	\$44,552,090	\$891,042	9.1%
Machinery and Equipment	\$14,135,533	\$948,065	6.7%
Information Technology Equipment	\$3,746,459	\$375,855	9.4%
Land Improvement	\$23,832,525	\$1,647,378	6.9%
Total	\$170,936,407	7,245,707	4.2%

Table 64 Average Annual Capital Requirements

### **Current Infrastructure Funding Framework**

Table 65 details the total average annual funding available in LaSalle for the five non-core asset categories only. The Town utilizes own-source revenue streams, namely property taxation and excludes water and wastewater rates and allocation based grants such as Canada Community Building Fund and Ontario Community Infrastructure Fund as these have been allocated as funding sources for core assets. As the focus of this strategy is LaSalle's current asset portfolio, expenditures on growth assets or capacity upgrades are not included.

Asset Category	Primary Own-source Funding Stream	Average Annual Funding Available	
Facilities	Property Tax	\$635,300	
Fleet and Fleet Equipment	Property Tax	\$606,000	
Machinery and Equipment	Property Tax	\$148,180	
Information Technology Equipment	Property Tax	\$247,700	
Land Improvement	Property Tax	\$503,000	
Total		\$2,140,180	

Table 65 Allocation of Average Annual Infrastructure Funding by Asset Category

The table illustrates that for LaSalle's non-core asset portfolio, a total of \$2.1 million is available annually for capital needs.

#### **Current Funding Levels and Non-Core Asset Deficits**

Table 66 summarizes how current funding levels compare with funding required for each asset category. At existing levels, LaSalle is funding 30% of annual capital requirements for its five non-core asset categories. This creates a total annual funding deficit of \$5.1 million.

Asset Category	Annual Capital Requirements	Average Annual Funding Available	Annual Infrastructure Deficit	Funding Level
Facilities	\$3,383,367	\$635,300	\$2,748,067	19%
Fleet and Fleet Equipment	\$891,042	\$606,000	\$285,042	68%
Machinery and Equipment	\$948,065	\$148,180	\$799,885	16%
Information Technology Equipment	\$375,855	\$197,000	\$128,855	66%
Land Improvement	\$1,647,378	\$503,000	\$1,144,378	30%
Total	\$7,245,707	\$2,140,803	\$5,104,902	30%

Table 66 Current Funding Position vs. Required Funding

### **Closing Funding Gaps Non-Core Assets**

Eliminating annual funding shortfalls is a difficult and long-term endeavor for municipalities. It can require many years to reach full funding for current assets. Financial strategies and increased funding opportunities will continue to be explored and brought forward annually through the Town's annual budget process.